

# CITY FY 2024 ANNUAL ACTION PLAN

For Housing and Community Development

Presented by the Office of Housing 421 King Street, Suite 215 Alexandria, VA 22314 alexandriava.gov/Housing March 20, 2023

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# **Executive Summary**

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

In its 2022-2026 Consolidated Plan, the City identified Priority Needs of Equitable Access to Housing, Preventing and Ending Homelessness, and Maintaining Housing Stability. The projects proposed by the City in this City Fiscal Year 2024 (Federal Fiscal Year 2023) Draft Annual Action Plan (Draft Plan) will fulfill these needs through:

#### **Equitable Access to Housing**

- Preparatory sitework will begin on a 474-unit development in which one-quarter of the units will be reserved for households at or below 40% Area Median Income
- 8 low-income first-time homebuyers will receive downpayment and closing cost assistance
- 1 round of fair housing testing will be conducted

#### **Prevent and End Homelessness**

- 200 individuals will be provided with overnight shelter during the winter months
- 150 individuals will receive assistance with security deposits and first month's rent, allowing them to move into stable housing

#### **Maintain Housing Stability**

- 8 low-income homeowners will have their homes rehabilitated to increase the life of the property and allow them to remain in their homes
- 2 disabled low-income renters will have accessibility modifications made to their units to allow them to remain in their homes
- 196 low- and moderate-income renters will have the elevators and windows of their building rehabilitated, extending the usable life of their building

• 9 extremely low-income renters will have their building and rental units rehabilitated, extending the usable life of the building and preventing them from being displaced

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Alexandria intends to continue its legacy projects such as the Home Rehabilitation Loan Program (HRLP), the Rental Accessibility Modification Program (RAMP), the Transitional Assistance Program (TAP) and the Winter Shelter Program from previous years as there remains a demand for those activities. Because of a temporarily reduced demand for single family home rehabilitation, the City intends to widen the scope of its rehabilitation program to include funding for capital repairs on committed affordable multifamily buildings, extending their useful life and preserving their affordability.

#### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Prior to the drafting of the Plan, the City consulted with numerous agencies, non-profits, and community organizations with an interest in community development and affordable housing in Alexandria. The feedback and suggestions received from these partners was incorporated into the Draft Plan that was then made available for public comment.

Alexandria's citizen participation process presents the Draft Annual Plan that was created by the City in consultation with its partner agencies, community organizations, and non-profits with an interest in community development and housing in Alexandria. The Draft Plan and a Resident Summary of the Draft Plan synthesizing the intended Priority Needs, Goals, and Projects are being made available on the City's website, at the Office of Housing, and in City libraries. There was a 30-day public comment period and two public hearings (one held prior to the development of the Draft Plan), both of which allowed for in-person and virtual participation.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Members of the Alexandria Housing Affordability Advisory Committee (AHAAC) expressed support for the Projects included in the Plan.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

City of Alexandria Fiscal Year 2024

# PR-05 Lead & Responsible Agencies – 91.200(b)

## 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	ALEXANDRIA	
CDBG Administrator	ALEXANDRIA	Office of Housing
HOPWA Administrator		
HOME Administrator	ALEXANDRIA	Office of Housing
ESG Administrator		

Table 1 – Responsible Agencies

## **Narrative (optional)**

#### **Consolidated Plan Public Contact Information**

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alexandriava.gov/Housing

# AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

In accordance with the City's 2021 Citizen Participation Plan, the City consulted with designated agencies, groups, and community organizations prior to drafting the Annual Plan and during the public comment period. These consultations were conducted via email.

The City consulted with the following community groups and organizations:

- ACT for Alexandria
- Affordable Housing Affordability Advisory Committee
- African Communities Together
- Alexandria Chapter of the NAACP
- Alexandria Commission for Women
- Alexandria Commission on Aging
- Alexandria Commission on Employment
- Alexandria Commission on Persons with Disabilities
- Alexandria Community Policy and Management Team
- Alexandria Community Services Board
- Alexandria Council of Human Service Organizations
- Alexandria Economic Development Partnership
- Alexandria Redevelopment and Housing Authority Resident Council
- Casa Chirilagua
- Children, Youth, and Families Collaborative Commission
- Christ House
- Economic Opportunities Commission
- Social Services Advisory Board
- Tenants and Workers United

It also consulted with the agencies, groups, and organizations listed in the table below.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City participates in the following activities to enhance coordination between public and private housing and service providers and private and governmental health, mental health and service agencies:

<u>Public and Assisted Housing Providers</u> City staff and the staff of them Alexandria Redevelopment and Housing Authority (ARHA) meet monthly to discuss issues of mutual interest to both agencies. Topics

Annual Action Plan

include how the City can best support ARHA's efforts to reposition and modernize its housing stock, ARHA's housing programs and future redevelopment plans, and City planning efforts that might affect ARHA's housing portfolio and its residents. The City a hosts monthly meeting of the ARHA Redevelopment Work Group where City Council members and ARHA Board members to discuss local and federal housing policy, ARHA's redevelopment projects and development pipeline, and ARHA's subsidy repositioning activities.

Non-profit Affordable Housing Providers. The City works with Housing Alexandria (formerly Alexandria Housing Development Corporation), Community Lodgings Inc, Wesley Housing Development Corporation, AHC, Inc., and other non-profit organizations, to identify and develop opportunities for affordable housing preservation and production within the City. These organizations operate mixed-use project and/or several affordable rental apartments affordable for households with incomes at or below 60% of the area median income (AMI). The City has quarterly meetings with providers to review city development and permitting processes, City housing policies, and discuss priorities.

<u>Private and Governmental Health, Mental Health, and Service Agencies Providers</u> The Alexandria Health Department has partnered with the Alexandria Neighborhood Health Services, Inc. (ANHSI) to provide outpatient health care to low-income Alexandria residents. The City shifted some of its public health clinic functions to ANSHI and provided the organization a City-owned facility to administer health care services. Care includes behavioral health and dental services, adult and pediatric care, and HIV/AIDS case management services.

State Government Virginia Housing (VH) and the Virginia Department of Housing and Community Development (DHCD) have partnered with the City to provide financial support for the City's first-time homeownership and neighborhood stabilization programs. The Office of Housing staff stays abreast of new homeownership funding programs and underwriting requirements that would benefit households of various income levels. In addition, VH administers federal Low Income Housing Tax Credits (LIHTC) which fund most of the City's new affordable rental development and also provides below-market loans and/or grants to mitigate housing impacts related to economic development. DHCD administers state and federal housing trust funds which are competitively awarded to housing projects serving low- and moderate-income households, including persons experiencing or at risk of homelessness. It is also noted that the mix of affordability prioritized in competitive LIHTC applications includes incorporating 10% of the units affordable to households with incomes at or below 40% of AMI. In addition, the City provides pilot rental subsidy grant funds to subsidize even greater levels of affordability to serve very low-income households. Referrals for the city pilot rental subsidy program are coordinated in consultation with the City's Department of Community and Human Services (DCHS).

The Office of Housing administers the State Rental Assistance Program (SRAP) in Alexandria on behalf of the Virginia Department of Behavioral Health and Developmental Services, which funds the program. SRAP provides eligible individuals with developmental disabilities rental assistance so that they can live independently.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Partnership to Prevent and End Homelessness in the City of Alexandria (The Partnership), which functions as the Continuum of Care (CoC), collaborates with community providers to submit the annual HUD CoC Competition application and the Virginia Department of Housing and Community Development Housing Solutions Grant. Funded programs provide housing and services for individuals and families experiencing or at risk of homelessness. The Office of Housing coordinates its efforts to aid homeless persons and persons at risk of homelessness by having a member of its staff serve on The Partnership's Governing Board. The Office of Housing also works closely with the Department of Community and Human Services (DCHS), which administers eviction prevention programs and programs providing assistance with security deposits and first month's rent to eligible households.

Through memorandums of understanding (MOUs), The Partnership coordinates housing services with various private and public institutions to prevent individuals from being discharged into homelessness. Housing needs are assessed through the Centralized Assessment System operated by DCHS. Appropriate placement is made with a homeless services provider.

The Office of Housing is also a member of the Alexandria Eviction Prevention Partnership (AEPP). AEPP brings together staff from the Office of Housing, DCHS, Legal Services of Northern Virginia, the Alexandria Sherriff's Office, and local non-profit and faith-based organizations to keep persons at risk of eviction and homelessness in their homes.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

As a member of The Partnership, the City's Office of Housing staff meets with the Partnership Governing Board members to determine the allocation of ESG funding and provide input on developing performance standards and policies and procedures governing the administration of Homeless Management Information System (HMIS). ESG recipients are monitored and a report of program progress toward The Partnership's strategic plan goals is submitted to The Partnership members. The Partnership's Gaps & Needs Committee reviews HMIS data and monitors HMIS procedures. Funding may be reallocated as needed.

<u>ESG Allocation</u> The City and local nonprofits receive ESG funds from the Virginia Department of Housing and Community Development (DHCD) through a competitive grant process. As part of the funding allocation process, DHCD encourages CoC input into allocation of all grant funding, including ESG.

<u>Performance Standards and Outcomes</u> The Partnership members have adopted written performance standards and outcomes for programs funded by ESG such as the rapid rehousing, emergency shelter, and homeless prevention programs. Quarterly reports generated through the HMIS are submitted to VDHCD to provide program specific performance outcome information.

<u>HMIS Policies and Procedures</u> The Partnership designated the City's DCHS as the HMIS Lead Agency. DCHS staff developed an HMIS Policy and Procedures manual, which was approved by The Partnership. Members of The Partnership that receive federal or state funding to provide homeless services must meet the minimum HMIS participation standards as defined in the manual.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	ALEXANDRIA REDEVELOPMENT AND HOUSING AUTHORITY		
	Agency/Group/Organization Type	PHA Services - Narrowing the Digital Divide		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
2	Agency/Group/Organization	ALIVE! House		
	Agency/Group/Organization Type	Services - Housing Services-Children Services-homeless Services-Education Services-Employment		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Anti-poverty Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
3	Agency/Group/Organization	Alexandria Housing Development Corporation		
	Agency/Group/Organization Type	Housing		

	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.
4	Agency/Group/Organization	AHC, Inc.
	Agency/Group/Organization Type	Housing Services-Education Services-Employment Services - Narrowing the Digital Divide Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.
5	Agency/Group/Organization	Carpenter's Shelter
	Agency/Group/Organization Type	Housing Services-homeless Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy

	T			
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
6	Agency/Group/Organization	Department of Community and Human Services		
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment Grantee Department		
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
7	Agency/Group/Organization	Community Lodgings, Inc		
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless		

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Market Analysis		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
8	Agency/Group/Organization	Volunteers of American National Services		
	Agency/Group/Organization Type	Services-homeless		
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
9	Agency/Group/Organization	Friends of Guest House		
	Agency/Group/Organization Type	Services - Housing Services-Victims of Domestic Violence Services-homeless		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis		

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
10	Agency/Group/Organization	HABITAT FOR HUMANITY OF NORTHERN VIRGINIA		
	Agency/Group/Organization Type	Housing Regional organization		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
11	Agency/Group/Organization	Legal Services of Northern Virginia		
	Agency/Group/Organization Type	Services - Legal		
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Anti-poverty Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
12	Agency/Group/Organization	Northern Virginia Regional Commission		
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS Regional organization		

	What section of the Plan was addressed by Consultation?	HOPWA Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
13	Agency/Group/Organization	Rebuilding Together		
	Agency/Group/Organization Type	Housing Regional organization		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.		
14	Agency/Group/Organization	Alexandria Public Health Agency		
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-Health Health Agency Grantee Department		
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Lead-based Paint Strategy		

	Briefly describe how the	Prior to the development of the Plan, all groups
	Agency/Group/Organization was	consulted were contacted via email to solicit ideas
	consulted. What are the anticipated	for possible new programs to include in the Plan or
	outcomes of the consultation or areas for	changes to existing programs. The Plan will also be
	improved coordination?	distributed to all the groups consulted during the
		public comment period. It is intended that groups will
		provide suggestions, comments, and corrections
		during this period.
15	Agency/Group/Organization	Northern Virginia Affordable Housing Alliance
	Agency/Group/Organization Type	Regional organization
		Civic Leaders
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Market Analysis
	Briefly describe how the	Prior to the development of the Plan, all groups
	Agency/Group/Organization was	consulted were contacted via email to solicit ideas
	consulted. What are the anticipated	for possible new programs to include in the Plan or
	outcomes of the consultation or areas for	changes to existing programs. The Plan will also be
	improved coordination?	distributed to all the groups consulted during the
		public comment period. It is intended that groups will provide suggestions, comments, and corrections
		during this period.
16	Agency/Group/Organization	Wesley Housing Development Corporation
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Education
		Regional organization
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Market Analysis
	Briefly describe how the	Prior to the development of the Plan, all groups
	Agency/Group/Organization was	consulted were contacted via email to solicit ideas
	consulted. What are the anticipated	for possible new programs to include in the Plan or
	outcomes of the consultation or areas for	changes to existing programs. The Plan will also be
	improved coordination?	distributed to all the groups consulted during the
		public comment period. It is intended that groups will
		provide suggestions, comments, and corrections
		during this period.

17	Agency/Group/Organization	SHELTERED HOMES OF ALEXANDRIA	
Agency/Group/Organization Type		Services - Housing Services-Persons with Disabilities	
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs	
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Prior to the development of the Plan, all groups consulted were contacted via email to solicit ideas for possible new programs to include in the Plan or changes to existing programs. The Plan will also be distributed to all the groups consulted during the public comment period. It is intended that groups will provide suggestions, comments, and corrections during this period.	

# Identify any Agency Types not consulted and provide rationale for not consulting

The Northern Virginia Urban League and Homes for America were not consulted because they did not provide the necessary contact information for consultation.

# Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	The Partnership to Prevent and End Homelessness	One of the highest prioritizes of the COC Plan is the creation of deeply affordable housing units, which the City identified as a Priority Need in the 2022-2026 Consolidated Plan.
Housing Master Plan	City of Alexandria Office of Housing	The Housing Master Plan set a goal for the creation or preservation of 2,000 units of low-income units by 2025.  Using HOME and CDBG funding, the City is on track to reach this goal.
The Future of Housing in Greater Washington	Metropolitan Washington Council of Governments (MWCOG)	MWCOG set a goal for the creation or preservation an additional 2,250 units affordable to low-income households by 2030. Alexandria's Strategic Plan calls for it to use its HOME allocation to create new low-income units, helping it to reach the goal set by MWCOG.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

## **AP-12 Participation – 91.105, 91.200(c)**

# 1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Alexandria's citizen participation process presents the Draft Annual Plan that was created by the City in consultation with its partner agencies, community organizations, and non-profits with an interest in community development and housing in Alexandria. The Draft Plan and a Resident Summary of the Draft Plan synthesizing the intended Priority Needs, Goals, and Projects were made available on the City's website, at the Office of Housing, and in City libraries. There was a 30 day public comment period from March 20 to April 21 and a public hearing was held on April 6.

The only comments received were from the Alexandria Housing Affordability Advisory Committee (AHAAC), who supported the Plan goals and projects.

## **Citizen Participation Outreach**

Sort Order	Mode of	Target of Outreach	Summary of	Summary	Summary of comments not	URL (If
	Outreach		response/attendance	of	accepted and reasons	applicable)
				comments		
				received		
	Dulalia	Non toward of /hward	A public hearing was held at the April	The	Members of the committee	
1	Public	Non-targeted/broad	6 Alexandria Housing Affordability	Committee	asked that information about	
	Hearing	community	Advisory Committee meeting.	members	the use of resources and	
				expressed	households assisted be listed	
			An ad was placed in El Tiempo Latino,	support for	more prominently in the City's	
		Minorities	a Spanish-language paper in general	the projects		
	Namanan		circulation in Alexandria. The ad	listed in the	As these were not comments	
2	Newspaper Ad	Non-English Speaking -	specified how to access copies of the	Plan.	directly on the Plan, they will be	
	Au	Specify other	Plan and the date and time of the		considered separately.	
		language: Spanish	City Council Public Hearing. No			
			comments were received.			

Sort Order	Mode of	Target of Outreach	Summary of	Summary	Summary of comments not	URL (If
	Outreach		response/attendance	of comments received	accepted and reasons	applicable)
3	Internet Outreach	Non-English Speaking - Specify other language: Spanish  Non-targeted/broad community	Social media posts were made with a copy of a plan summary attached.	No comments were received.		
5	Newspaper Ad	Non-targeted/broad community	An ad was placed in the Alexandria Times, an English-language paper in general circulation in Alexandria. The ad specified how to access copies of the Plan and the date and time of the Public Hearing.	No comments were received.		

Table 4 – Citizen Participation Outreach

# **Expected Resources**

# **AP-15 Expected Resources – 91.220(c)(1,2)**

#### Introduction

The following table shows the amount of HOME and CDBG funds expected to be available in year two of the Consolidated Plan and the subsequent three years. The amounts are based on the current federal funding allocations and projected allocations for the next three years. These may change depending on changes in federal budget priorities.

The amount of LIHTC, Section 8, and competitive McKinney-Vento Homeless Assistance Act funds available over the next two years is unknown. The Alexandria Redevelopment and Housing Authority is applying for competitive 9% LIHTCs to use in its redevelopment of Samuel Madden Homes, which will transform a 66-unit public housing community into a 532-unit mixed income development, but the amount of the possible award will not be known until after the start of City Fiscal Year 2024.

# **Anticipated Resources**

Program	Source of Funds	Uses of Funds	Exp	Expected Amount Available Year 1		Expected Amount Available Remainder of ConPlan \$	Narrative Description	
			Annual Allocation : \$	Program Income: \$	Prior Year Resources : \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,094,48 3	375,000	360,000	1,829,483	3,433,556	CDBG funds will be used to support community development programs for low to moderate income households. Programs include: Home Rehab Loan Program; Winter Shelter program; the Transitional Assistance Program; and multifamily rehabilitation projects.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	712,411	250,000	0	962,411	1,711,962	HOME funds will be used to serve persons with low and moderate incomes. Programs include Flexible Homeownership Assistance Program; and development or preservation of affordable units through acquisition/rehabilitation or new construction.

Program	Source of Funds	Uses of Funds	Ехр	Expected Amount Available Year 1		Expected Amount Available Remainder of ConPlan \$	Narrative Description	
			Annual	Program	Prior Year	Total:		
			Allocation : \$	Income: \$	Resources : \$	\$		
Competiti	public -	Admin and	·		•			
ve	federal	Planning						
McKinney		Housing						
-Vento		Public Services						
Homeless								
Assistanc								
e Act			876,519	0	0	876,519	0	
Section	public -	Housing						The Section 108 loan will go to support public
108	federal	Multifamily						improvements necessary for the construction
		rental new						of a multifamily rental project. The loan will
		construction						be repaid using a portion of future CDBG
		Public	5,951,46					allocations and residual receipts from the
		Improvements	0	0	0	5,951,460	0	project.
Section 8	public -	TBRA						This budget is for 1/1/2023-12/31/2023 and
	federal							was drawn from the HCV Data Dashboard.
			25,691,4					https://www.hud.gov/program_offices/publi
			53	0	0	25,691,453	0	c_indian_housing/programs/hcv/dashboard

Table 5 - Expected Resources – Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

HOME match requirements will be satisfied with local resources such as City General Fund and the City's Housing Trust Fund. The City matches all HOME grant funds as they are drawn; however, program income is not matched as it is drawn from local interest-bearing accounts set up in accordance with federal regulations. Because program income is not drawn from Alexandria's HOME Investment Trust Fund Treasury account it is not subject to 24 CFR 92.218. The City projects the amount of program income it will receive in a given fiscal year and uses those resources prior to drawing HOME funds.

Virginia Housing will also provide funds to support the construction and/or acquisition of affordable rental projects as well as provide interest rate reductions for mortgages for first-time homebuyers. In addition, it is projected that funding provided by Amazon will be used to support the preservation or construction of affordable rental units.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City as a policy will also consider the co-location of affordable housing with other City facilities as opportunities arise.

Discussion

# **Annual Goals and Objectives**

# **AP-20 Annual Goals and Objectives**

## **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase Housing	2021	2025	Affordable	City of	Equitable Access to	Section 108:	Direct Financial Assistance to
	Affordability			Housing	Alexandria	Housing	\$5,951,460	Homebuyers: 9 Households Assisted
2	Maintain or Improve Living Conditions	2021	2025	Affordable Housing Non-Homeless	City of Alexandria	Equitable Access to Housing Maintain Housing	CDBG: \$1,584,309	Rental units rehabilitated: 207 Household Housing Unit Homeowner Housing
				Special Needs		Stability		Rehabilitated: 8 Household Housing Unit
3	Homeless Services	2021	2025	Homeless	City of Alexandria	Prevent and End Homelessness	CDBG: \$20,000	Homeless Person Overnight Shelter: 200 Persons Assisted
4	Homeless Intervention and Prevention Services	2021	2025	Affordable Housing Homeless	City of Alexandria	Prevent and End Homelessness Maintain Housing Stability	CDBG: \$70,000	Homelessness Prevention: 150 Persons Assisted
5	Ensure Equal Access to Housing	2021	2025	Affordable Housing	City of Alexandria	Equitable Access to Housing	CDBG: \$29,891	Other: 1 Other
6	Planning and Administration	2021	2025	General Management	City of Alexandria	General Management	CDBG: \$189,404 HOME: \$38,963	Other: 17 Other

Table 6 – Goals Summary

# **Goal Descriptions**

1	Goal Name	Increase Housing Affordability
	Goal Description	Through the Housing Opportunities Fund and the Section 108 loan program, the City will preserve and/or construct affordable sales and rental housing using federal dollars, along with City General Fund and monies from City Housing Trust Fund. Funds will be provided to non-profit and for-profit developers for use in approved acquisition, rehabilitation, pre-development (including site preparation), development, and construction activities (including infrastructure).
		Using CDBG and HOME funds, the City will assist moderate-income first-time homebuyers with down payments and closing costs to make homeownership more affordable.
2	Goal Name	Maintain or Improve Living Conditions
	Goal Description	Through the Home Rehabilitation Loan Program, eligible homeowners may receive zero-interest, deferred payment rehabilitation loans to cover costs associated with bringing their homes up to code, extending the useful life of their homes, or increasing accessibility for themselves or a member of their household. All loans must be repaid in full in 99 years; however, loans become immediately due and payable if the property is sold or transferred during this period of time.
		The Rental Accessibility Modification Program (RAMP) assists eligible renter households to make accessibility modifications to their units. While landlords are required to allow accessibility modifications under the American with Disabilities Act, they are not required to pay for the modifications. RAMP provides funds for these modifications, allowing tenants to remain safely in their units.
		The City will also be using CDBG funds to support the rehabilitation of multifamily affordable properties. Properties can apply to the City's Housing Opportunities Fund for funding, which will be provide in the form of a loan to the property.
3	Goal Name	Homeless Services
	Goal Description	Through the Winter Overflow Shelter program, coordinated by Carpenter's Shelter, the City will provide seasonal shelter, workshops and linkages to community services from November 1 to April 15 to protect persons experiencing homelessness from exposure-related conditions such as hypothermia and frostbite during cold weather months.

4	Goal Name	Homeless Intervention and Prevention Services	
	Goal Description	Through the Transitional Assistance Program, the City provides security deposit and rental assistance to households experiencing or atrisk of homelessness.	
5	Goal Name	Ensure Equal Access to Housing	
	Goal Description	Conduct ongoing fair housing testing to determine the presence of discrimination in the local housing market.	
6	Goal Name	Planning and Administration	
	<b>Goal Description</b>	General management, oversight, and coordination of all CDBG and HOME program-funded activities and programs.	

# **Projects**

# **AP-35 Projects - 91.220(d)**

#### Introduction

Below is a summary of the eligible CDBG and HOME projects that will take place during the program year that address the City's priority needs. Specific objectives are detailed in the individual project descriptions below.

#### **Projects**

#	Project Name
1	Fair Housing
2	Program Administration
3	Home and Building Rehabilitation
4	Rehousing
5	Disabled Renter Support
6	Homeless Services
7	Affordable Rental Housing
8	Homeownership Assistance

**Table 7 - Project Information** 

# Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Alexandria is rapidly becoming unaffordable to low- and moderate-income households, both renters and potential homebuyers. The City prioritizes the creation of more affordable rental housing, assisting more households to become homeowners, and keeping residents in their homes. Rehousing has also become a priority in response to the housing crisis exacerbated by the pandemic.

The greatest obstacle to addressing underserved needs is a lack of financial resources to fully fund affordable housing preservation and production in the city.

# **AP-38 Project Summary**

# **Project Summary Information**

providers in the city are complying with fair housing laws.  Project Name Program Administration  Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404  HOME: \$38,963	1 Project Name	Fair Housing
Needs Addressed   Equitable Access to Housing	Target Area	
Funding CDBG: \$29,891  Description Testing and enforcement of fair housing laws in Alexandria.  Target Date 6/30/2024  Estimate the number and type of families that will benefit from the proposed activities  Location Description  Planned Activities The Office of Housing will conduct fair housing testing to ensure he providers in the city are complying with fair housing laws.  2 Project Name Program Administration  Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404  HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Goals Supported	Ensure Equal Access to Housing
Description Testing and enforcement of fair housing laws in Alexandria.  Target Date 6/30/2024 Estimate the number and type of families that will benefit from the proposed activities Location Description Planned Activities The Office of Housing will conduct fair housing testing to ensure he providers in the city are complying with fair housing laws.  Project Name Program Administration Target Area Goals Supported Planning and Administration Needs Addressed General Management Funding CDBG: \$189,404 HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024 Estimate the number and type of families	Needs Addressed	Equitable Access to Housing
Target Date 6/30/2024  Estimate the number and type of families that will benefit from the proposed activities  Location Description  Planned Activities The Office of Housing will conduct fair housing testing to ensure he providers in the city are complying with fair housing laws.  Project Name Program Administration  Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404  HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Funding	CDBG: \$29,891
Estimate the number and type of families that will benefit from the proposed activities  Location Description  Planned Activities  The Office of Housing will conduct fair housing testing to ensure he providers in the city are complying with fair housing laws.  Project Name Program Administration  Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404 HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Description	Testing and enforcement of fair housing laws in Alexandria.
and type of families that will benefit from the proposed activities  Location Description  Planned Activities  The Office of Housing will conduct fair housing testing to ensure he providers in the city are complying with fair housing laws.  Project Name Program Administration  Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404 HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Target Date	6/30/2024
Planned Activities The Office of Housing will conduct fair housing testing to ensure he providers in the city are complying with fair housing laws.  Project Name Program Administration  Target Area Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404 HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	and type of families that will benefit from	
providers in the city are complying with fair housing laws.  Project Name Program Administration  Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404  HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Location Description	
Target Area  Goals Supported Planning and Administration  Needs Addressed General Management  Funding CDBG: \$189,404 HOME: \$38,963  Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Planned Activities	The Office of Housing will conduct fair housing testing to ensure housing providers in the city are complying with fair housing laws.
Goals Supported  Planning and Administration  Reeds Addressed  General Management  Funding  CDBG: \$189,404  HOME: \$38,963  Program administration and general management activities for the and CDBG programs.  Target Date  6/30/2024  Estimate the number and type of families	Project Name	Program Administration
Needs Addressed  General Management  CDBG: \$189,404 HOME: \$38,963  Description  Program administration and general management activities for the and CDBG programs.  Target Date  6/30/2024  Estimate the number and type of families	Target Area	
Funding  CDBG: \$189,404 HOME: \$38,963  Description  Program administration and general management activities for the and CDBG programs.  Target Date  6/30/2024  Estimate the number and type of families	Goals Supported	Planning and Administration
Description Program administration and general management activities for the and CDBG programs.  Target Date 6/30/2024 Estimate the number and type of families	Needs Addressed	General Management
and CDBG programs.  Target Date 6/30/2024  Estimate the number and type of families	Funding	
Estimate the number and type of families	Description	Program administration and general management activities for the HOME and CDBG programs.
and type of families	Target Date	6/30/2024
the proposed activities  Location Description	and type of families that will benefit from the proposed activities	

	Planned Activities	The Office of Housing will manage, monitor, and track the use of federal program funds.
3	Project Name	Home and Building Rehabilitation
	Target Area	
	Goals Supported	Maintain or Improve Living Conditions
	Needs Addressed	Maintain Housing Stability
	Funding	CDBG: \$1,115,688 HOME: \$350,000
	Description	Provide home rehabilitation loans to low-income homeowners and/or rehabilitate multifamily affordable rental housing providers to extend the lives of their properties and increase accessibility.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	205 low- and moderate-income households will benefit from the rehabilitation of their buildings. 8 low-income homeowners will benefit from rehabilitation of their homes.
	Location Description	
	Planned Activities	The City will assist two affordable multifamily rental buildings to rehabilitate their common areas, elevators, exteriors, and for one of them, units. The City will also assist 8 low-income homeowners to extend the lifespan of their homes through rehabilitation work.
4	Project Name	Rehousing
	Target Area	
	Goals Supported	Homeless Intervention and Prevention Services
	Needs Addressed	Prevent and End Homelessness
	Funding	CDBG: \$70,000
	Description	Provide subsidies for rapid rehousing, security deposits, first month's rent, and transitional housing for low-income households at-risk of homelessness or exiting homelessness.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	150 low-income individuals will be assisted.

	Location Description	
	Planned Activities	The Transitional Assistance Program will provide subsidies for rapid rehousing, security deposits, first month's rent, and transitional housing for low-income households at-risk of homelessness or exiting homelessness.
5	Project Name	Disabled Renter Support
	Target Area	
	Goals Supported	Maintain or Improve Living Conditions
	Needs Addressed	Maintain Housing Stability
	Funding	CDBG: \$57,500
	Description	Modify rental units and rental developments to create greater accessibility for disabled low-income renters.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Two low-income households with disabled household members will benefit from this activity.
	Location Description	
	Planned Activities	The City will provide up to \$50,000 in accessibility modifications for income-qualified renter households with a disabled household member.
6	Project Name	Homeless Services
	Target Area	
	Goals Supported	Homeless Services
	Needs Addressed	Prevent and End Homelessness
	Funding	CDBG: \$20,000
	Description	Through the Winter Overflow Shelter program, coordinated by Carpenter's Shelter, the City will provide seasonal shelter, workshops and linkages to community services from November 1 to April 15 to protect persons experiencing homelessness from exposure-related conditions such as hypothermia and frostbite during cold weather months.
	Target Date	6/30/2024

	markan and a same and a same	
	Estimate the number and type of families	
	that will benefit from	
	the proposed activities	
	Location Description	
_	Planned Activities	
7	Project Name	Affordable Rental Housing
	Target Area	
	Goals Supported	Increase Housing Affordability
	Needs Addressed	Equitable Access to Housing
	Funding	HOME: \$323,448
	Description	The Housing Opportunities Fund supports the development of affordable sales and rental housing. Funds are provided to developers for activities such as acquisition, rehabilitation, predevelopment, development, and construction for affordable rental housing projects. The required match for HOME funds will be from the City Housing Trust fund in the amount of \$144,630. At least 15% of the total HOME funds will be reserved for use by eligible CHDOs.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	<b>Location Description</b>	
	Planned Activities	
8	Project Name	Homeownership Assistance
	Target Area	
	Goals Supported	Increase Housing Affordability
	Needs Addressed	Equitable Access to Housing
	Funding	HOME: \$250,000
	Description	Assist first-time low- and moderate-income homebuyers with the
	Description	purchase of a home, including homes that have been renovated through the Alexandria Neighborhood Stabilization Project.

Estimate the number and type of families that will benefit from the proposed activities	9 low- and moderate-income first-time homebuyer households will receive assistance.
Location Description	
Planned Activities	HOME carryover funds will be used to assist first-time low- and moderate-income homebuyers with down payments and closing costs to purchase of a home, including homes that have been renovated through the Alexandria Neighborhood Stabilization Project.
	Nine households will be assisted with downpayments and closing costs to purchase affordable homeownership units at The Dylan, a new condominium community in the Potomac Yard area.

## AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

100% of funds will be targeted citywide.

#### **Geographic Distribution**

Target Area	Percentage of Funds
City of Alexandria	100

**Table 8 - Geographic Distribution** 

## Rationale for the priorities for allocating investments geographically

Unless otherwise indicated in the Draft Plan, the geographic area to be served by programs supported with CDBG and HOME funds during the Consolidated Plan period will be the entire city of Alexandria. Certain City projects, such as the Home Loan Rehabilitation Program and the Rental Accessibility Modification Program, serve households across the city, so targeting funds in areas of minority concentration would prevent households outside of these areas from benefiting from these projects. While CDBG- and HOME-funded programs are not specifically targeted on a geographic basis according to minority concentration, minorities have always constituted the majority of the beneficiaries of activities supported with such monies. As indicated in the most recent Consolidated Annual Performance and Evaluation Report (CAPER), minorities constituted 74.9% of the City's CDBG and HOME beneficiaries for the program year ending June 30, 2022. Staff anticipates that minority persons or households will continue to constitute the majority of CDBG and HOME program beneficiaries over the next year.

#### Discussion

# **Affordable Housing**

# AP-55 Affordable Housing - 91.220(g)

#### Introduction

The City supports affordable housing in Alexandria both through services that enable households to access housing and through the construction and rehabilitation of housing.

One Year Goals for the Number of Households to be Supported	
Homeless	200
Non-Homeless	363
Special-Needs	2
Total	565

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	150
The Production of New Units	0
Rehab of Existing Units	215
Acquisition of Existing Units	9
Total	374

Table 10 - One Year Goals for Affordable Housing by Support Type

#### Discussion

One hundred and ninety-six low- and moderate-income renter households will be supported through the rehabilitation of common areas and building infrastructure in their complex. Nine extremely low-income individuals will be supported by the total rehabilitation of their current rental building. Eight low-income homeowners will receive assistance with home rehabilitation and two low-income renters with special needs will have their units modified to increase accessibility.

Two hundred unhoused individuals will be provided with overnight shelter during the winter months. An additional one hundred and fifty non-homeless individuals will be assisted with security deposit and first month's rent payments.

Nine income-qualified first-time homebuyers will receive downpayment and closing cost assistance to purchase affordable condominium units in The Dylan, a new development in the Potomac Yard area.

## **AP-60 Public Housing – 91.220(h)**

#### Introduction

The Alexandria Redevelopment and Housing Authority (ARHA) offers 1,150 of Public Housing/Replacement units to extremely low-to moderate-income households in the City. The City's and ARHA's primary objective for affordable rental units is to maintain the supply, at a minimum, of the 1,150 publicly assisted rental units as required by the joint City/ARHA Resolution 2876.

### Actions planned during the next year to address the needs to public housing

The City plans to:

- Provide ARHA with financial assistance for the redevelopment of Samuel Madden
- Assist ARHA in its entitlement process for its proposed redevelopment plans for the Ladrey Senior Apartments
- Support ARHA's community engagement process regarding its planned redevelopments
- Support ARHA's applications for Low-Income Housing Tax Credits for the redevelopment and rehabilitation of its developments
- Work with ARHA to minimize administrative delays during building rehabilitations and construction

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

ARHA engages with its residents and asks for their involvement in the following ways:

- Encourage residents to participate in the management of their communities and with ARHA. Biannually (unless needed more frequently), ARHA management holds regular, well attended (some meetings are mandatory) resident meetings for each Public Housing community. During these meetings, management discusses with the residents new rules and regulations and any community specific issues. At each meeting, residents are encouraged to provide comment, make recommendations, and ask questions.
- Encourage residents to participate in management decisions via Public Housing resident surveys. This tool will continue to be used when ARHA management needs to assess resident's needs and interest in specific issues such as the redevelopment of Public Housing developments. After analyzing the data, ARHA will hold community meetings to discuss survey results.
- Encourage the ARHA Resident Association, Resident Association Board, and Ladrey Resident
  Council to comment on all ARHA Annual, Five-Year, and Administrative Plans. These three
  associations are independent organizations that elect their own officers, and all serve as a
  liaison between Public Housing residents and ARHA management. Association representatives
  meet regularly with ARHA upper management to discuss Public Housing resident issues and

- concerns. The President of the ARHA Resident Association also serves on ARHA's Board of Commissioners to provide a voice for residents.
- Encourage residents to participate in the redevelopment process of the Samuel Madden Homes
  and the Ladrey Senior Apartment sites. ARHA is actively engaging the residents of Samuel
  Madden Homes and the Ladrey Senior Apartments in a visioning process to determine the types
  of amenities and architectural design they would like for the redeveloped sites. ARHA's
  intention is to establish an active system of resident self-governance that will continue after the
  redevelopment has been completed.

Currently, only voucher holders may participate in ARHA's Homeownership Program. However, all families graduating from the Family Self Sufficiency program and all residents that are interested are encouraged to consider Homeownership. To facilitate this, ARHA continues to collaborate efforts with the City Office of Housing to use Virginia Housing's Sponsoring Partnerships and Revitalizing Communities (SPARC) program, which reduces mortgage interest rates by 1%, and the City's Down Payment Assistance program to expand ARHA residents access to homeownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

ARHA is not a troubled PHA.

Discussion

# AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

The City's public and private homeless service providers offer a comprehensive array of services and facilities through a continuum of care system designed to address the needs of persons in the City who are homeless or threated with homelessness. The goal is to promote successful placement in permanent, affordable housing without recurring episodes of homelessness.

Each year, The Partnership to Prevent and End Homelessness in the City of Alexandria (The Partnership) members participate in a HUD Continuum of Care (CoC) program competition to obtain grant funding for projects that provide housing and services to individuals and families experiencing homelessness. This grant opportunity requires the submission of a collaborative application for the funding of programs that fit within specific eligibility guidelines. The Commonwealth of Virginia has also adopted a collaborative process for all homeless service funding.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

During CFY 2024, the City's Department of Community and Human Services (DCHS) will continue service delivery through outreach, assessment, case management, mental health emergency services, emergency shelter, domestic violence shelter, and counseling services. Services in the City will continue to operate in conjunction with the Alexandria Health Department and Neighborhood Health.

Through the Projects for Assistance in Transition from Homelessness (PATH), the City will also provide community-based outreach, mental health, substance abuse, case management and other supportive services, and housing services to unsheltered adults with serious mental illness.

### Addressing the emergency shelter and transitional housing needs of homeless persons

The following emergency shelters and transitional housing programs will be provided to address the needs of homeless persons in the City in FY 2024:

<u>Carpenter's Shelter</u> will provide 60 beds in its emergency shelter, and provide case management, community case management and supportive services to homeless families. It will also provide 10 transitional housing units in The Bloom residential community, which is co-located with Carpenter's Shelter.

The Alexandria Community Shelter, a City-owned, 64 bed emergency shelter operated by Volunteers of

America- Chesapeake will provide temporary emergency shelter to homeless families and single adults.

<u>The Alexandria Women's Shelter</u>, under DCHS, provides emergency shelter to victims of domestic violence.

<u>The City's Winter Shelter Program</u>, a City-funded (City, CDBG, and ESG) contract with a nonprofit service provider that provides seasonal shelter, workshops and linkages to community services from November 1 to April 15 to protect persons experiencing homelessness from exposure-related conditions such as hypothermia and frostbite during cold weather months.

<u>Christ House</u>, a shelter and soup kitchen for men, will provide transitional services for up to six months for men who are seeking to become self-sufficient, and will provide hot meals each night during the year.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

<u>Community Lodgings, Inc.</u> will provide homeless persons, many of whom are leaving emergency shelters, with transitional housing, case management, education and other supportive services.

The City's <u>Transitional Assistance Program</u>, which uses CDBG funds and is administered by DCHS, will provide security deposits and first months' rent to qualified households exiting homelessness or at risk of homelessness in order for them to move into independent living.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

<u>Guest House</u> will provide 30 transitional housing beds in a group home setting along with supportive services to help female ex-offenders re-entering the community after incarceration transition to self-sufficiency.

#### Discussion

During City FY24, construction will begin on a project that will provide twelve units of housing to individuals with special needs. The housing units will be three apartments with four bedrooms each, allowing the client to caregiver ratio to align with best practices. The units will replace a previous group home that served six individuals, increasing the capacity by six individuals.

# AP-75 Barriers to affordable housing – 91.220(j)

#### Introduction:

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

One of the greatest regulatory barriers to the development of affordable housing may be restrictions by the State of Virginia prohibiting the City from requiring mandatory contributions to affordable housing in new developments, except where they are in exchange for bonus density. Currently, with the exception of contributions in exchange for bonus density, all other contributions are voluntary. The City continues to lobby for the removal of these state restrictions.

Regionally, the City is participating the development of a Regional Analysis of Impediments to Fair Housing, which will provide new guidance for ways the City can improve policies to encourage housing and make housing choice more equitable. This regional analysis will include a specific analysis of impediments to fair housing in Alexandria, which will guide City actions to reducing impediments to fair housing choice in Alexandria. This new analysis will replace the City's previous Analysis of Impediments to Fair Housing which was done in 2015 along with the Consolidated Plan. The draft Plan was released for public comment in February 2023 and will be submitted to HUD during summer 2023. Alexandria will incorporate the final goals and strategies of the Regional Fair Housing Plan into its CFY 2025 Annual Action Plan.

On a local level, the City is working on a "Zoning for Housing" initiative to identify sections in the zoning ordinance that could be removed or revised to allow for greater overall housing production in the city with an emphasis on creating more workforce and affordable housing. The Zoning for Housing Initiative will launch publicly in March 2023 and continue into Program Year 2023. The City is also encouraging developers to use the new Residential Multifamily Zone, which is a floating zone allowing for substantial increases in development density in exchange for deeply affordable units on-site. Five projects, which are either in pre-development or under construction, will yield more than 1,000 units of committed affordable housing when completed.

#### **Discussion:**

## **AP-85 Other Actions – 91.220(k)**

#### Introduction:

As noted in the City's Housing Master Plan, the City has identified programmatic, zoning, and funding tools that could be implemented to address obstacles in meeting underserved needs and fostering and maintaining affordable housing. While several identified tools could be implemented immediately, some tools will require additional study, community processes, and amendments to state law to enable the City to enact legislation to encourage or require affordable housing development. The City is beginning a Zoning for Housing initiative that will occur in City FY 2024 to engage the community in a dialogue about new or expanded zoning tools the City could use to increase housing production.

### Actions planned to address obstacles to meeting underserved needs

The City continues to expand its outreach efforts to underserved communities, both through official channels and through partnerships with community organizations. The City is revamping its community engagement process and increasing the number of meetings where language translation or a non-English first format is available. These efforts are aimed at soliciting input from traditionally marginalized groups in Alexandria about their needs and community priorities. As an example, in the ongoing Alexandria West Planning process, interpretation and translation of meetings and materials will be provided in five languages, other than English, reflecting the area's diverse population. The City continues to identify best practices in community engagement to improve its ability to recognize and address problems and concerns in underserved communities that may not have been apparent without improved outreach and engagement with those communities.

### Actions planned to foster and maintain affordable housing

A major City goal for rental housing is to preserve the supply of assisted rental housing, and to preserve and expand the supply of affordable rental housing and workforce housing. To do this, it uses its HOME allocation in conjunction with funds from the City's Housing Trust Fund and a dedicated revenue stream from taxes on restaurant meals. It is also working to obtain funding from the Amazon Housing Equity Fund to preserve existing market affordable rental housing and construct new committed affordable rental housing. In addition, the City strongly supports the LIHTC applications of affordable developments in the city.

Another one of the City's goals is to preserve the existing supply of public housing and replacement units covered by Resolution 2876. To do this, the City works with and supports ARHA in their redevelopment activities, such as the Samuel Madden Homes and the Ladrey Senior Apartments redevelopments. The Samuel Madden redevelopment project has received Planning Commission and City Council approval and anticipates receiving Section 18 voucher and LIHTC awards in summer 2023 with a financial closing and construction to follow. Beginning in City FY 2023 and continuing into FY24, the City plans to work with ARHA on developing and refining their development plans for the

redevelopment of the Ladrey Senior Apartments and help ARHA receive the land use entitlements required for its intended LIHTC application in spring 2024.

With regard to homeownership, the City intends to continue its programs to assist incomequalified first-time homebuyers purchase homes and to keep low-income homeowners in their homes by providing funds for repairs and accessibility modifications. In addition, the City will support the rehabilitation of affordable multifamily rental buildings to preserve their long-term affordability.

### Actions planned to reduce lead-based paint hazards

During the Consolidated Plan period, the City will continue to ensure that applicable programs are operated in accordance with HUD's Title X regulations on lead-based paint. All Flexible Homeownership Assistance Program (FHAP) and Alexandria Neighborhood Stabilization Program (ANSP) purchasers receiving federally-funded home purchase loans will be provided with a copy of the Environmental Protection Agency pamphlet "Protect Your Family from Lead in Your Home" and will receive a disclosure form from the seller noting any known presence of lead-based paint. Units identified for purchase must be visually inspected for scaling, cracked, peeling or chipped paint by a certified risk assessor or Housing Uniform Physical Condition Standards (UPCS) inspector trained in visual assessment.

For federally-funded projects in which deteriorated paint surfaces are identified, the City will continue to require that such surfaces are stabilized before the homebuyer moves into the home. Such work must be conducted using safe work practices, and clearance testing must be conducted to determine that the lead hazard mitigation activities are complete. Prior to loan closing, and within 15 calendar days of the completion of lead hazard reduction activities, the homebuyer will be notified of the results of the clearance examination in a detailed report.

Assessments will also be conducted when painted surfaces are disturbed or replaced through the City's Home Rehabilitation Loan Program (HRLP) or Rental Assistance Modification Program (RAMP). All costs associated with soil analysis tests (which must be done by the state) and the abatement of lead-based paint hazards will be included as part of the client's rehabilitation loan for the HLRP program or paid by the City for RAMP. For these programs, the level of assistance being provided determines the actions that need to be taken to meet the requirements of the Title X regulations.

All testing and risk assessments, as well as clearance of any identified lead hazards, will be performed by a certified lead-based paint inspector and a certified risk assessor to determine if rehabilitated units are safe for future occupants. At all times during rehabilitation, the City will ensure that interim controls and standard treatment practices are followed. These include addressing friction and impact surfaces, creating smooth and cleanable surfaces, encapsulation, removing or covering lead-based paint components, and paint stabilization. The City will continue to follow regulatory requirements regarding abatement and permanently remove lead-based paint hazards, often through paint and component removal and enclosure. In addressing these hazards, the City will continue to follow safe work practices for all work to be completed on lead-based paint surfaces.

The Health Department will continue its case management and investigation of abnormal lead levels in children (at a projected cost of \$6,200). Screening tests done by Alexandria's community health center and by private healthcare providers on children will be monitored and followed up on if they are above acceptable levels. The Health Department will recommend that children with screening (capillary) levels above 10  $\mu$ g/dl have venous blood tested for lead levels. For children determined to have venous blood lead levels above 15  $\mu$ g/dl, the Health Department will conduct environmental tests (e.g. lead-based paint analyzer) on suspect buildings where these children live or play. Children with marked elevations will receive case management for appropriate treatment and follow-up.

Alexandria City Public Schools will continue their program of testing school drinking water for lead and replacing any pipes, taps, fountains, or fixtures found to be releasing lead into the water.

### Actions planned to reduce the number of poverty-level families

The City's strategy regarding assistance to households with incomes below the federal poverty line is generally to support those programs, within available funds, that will help reduce the number of poverty level households by improving their economic long term stability through education, job training and job placement, case management, and support with housing stability. Many of the supportive housing services for the extremely low- and low-income previously described in this Plan, especially those experiencing homelessness and other vulnerable persons, coincide with this strategy. The City also informs all its subrecipients of their Section 3 responsibilities and includes a Section 3 clause in contracts with them.

The COVID-19 pandemic shifted the City's approach to reducing poverty from improving the economic stability of households to supporting households through economic hardship, including unanticipated medical costs, loss of income, and increasing housing costs. Food distributions, rental assistance, and other support programs were established or expanded to provide for vulnerable households affected by the pandemic and rising inflation costs. Some of these programs are likely to last through 2026 as the economy continues to improve and workers are re-employed. For workers who were laid off either temporarily or permanently, programs like SkillUp and the Work Base Learning Program have been introduced to provide increase income for households. These programs are intended to provide support, training, and employment connections.

### Actions planned to develop institutional structure

The organizational structure for carrying out the City's affordable and supportive housing strategy is well developed and involves a variety of public and private entities. This established structure is very effective in implementing activities and programs to meet community needs. The City, public agencies such as ARHA, and the network of private provider agencies, which offer housing and/or supportive services in collaboration with public agencies, actively pursue opportunities to provide additional resources for particular steps on the continuum of care services.

The Department of Community and Human Services (DCHS). DCHS provides essential safety net services that improve or maintain the quality of life for Alexandria residents, including social services and public benefits assistance, and mental health, intellectual disability and substance abuse services. DCHS continues to promote affordable housing and improve services to homeless Alexandria residents by partnering and advocating with ARHA, Housing Alexandria, the Virginia Department of Behavioral Health and Development Services (DBHDS) and other housing organizations, community partners, and stakeholders to advocate for more affordable housing opportunities and funding for housing options. DCHS has recently moved to a new facility on the city's West End, where its services and those of many partner agencies will be consolidated in an area where demand for such services has been steadily increasing with the area's population.

# Actions planned to enhance coordination between public and private housing and social service agencies

Office of Housing staff will continue to work in cooperation and meet with staff from the City's Department of Community and Human Services, and non-profit organizations to address affordable housing and supportive housing needs of the homeless and other persons with special needs.

Partnership to Prevent and End Homelessness (The Partnership). The Continuum of Care also known as The Partnership, consists of public and private homeless service providers, philanthropic organizations and other interested groups, that work together to implement the FY 2014-2025 City Council-approved Strategic Plan to Prevent and End Homelessness in the City. The Partnership ensures the planning, coordination and implementation of an effective and efficient system-wide response to homelessness within the City; coordinates funding for efforts to rapidly rehouse homeless individuals and families; promotes access to mainstream resources; optimizes self-sufficiency among persons experiencing homelessness; and analyzes community performance by data collection measurement.

The Alexandria Eviction Prevention Partnership (AEPP) is a group of non-profit and ecumenical organizations that work together with City departments to prevent evictions. AEPP assists tenants in understanding the eviction process and obtaining legal services which can help them in housing court. The Office of Housing meets regularly with the group for updates on their work and ways the Office can assist them.

The Alexandria Council of Human Service Organizations (ACHSO) is formed to improve human services through cross sector collaboration to benefit the entire Alexandria community, resulting in an innovative and integrated human services model. ACHSO provides networking opportunities through quarterly meetings and committees. Members work closely with colleagues from other sectors and fields of interests, creating opportunities for meaningful collaboration. Quarterly meetings also offer professional development through training and in-depth education programs. A membership directory can be found on ACHSO's Web site at www.alexandriava.gov/ACHSO.

The Alexandria City Council, the City Planning Commission, and the Redevelopment and Housing Authority (ARHA) have formed the ARHA Redevelopment Workgroup to coordinate City policies and actions with ARHA's future plans and actions. The Work Group meets monthly and City and ARHA staff communicate frequently about Work Group activities.

The Office of Housing also works with various agencies such as **Virginia Housing (VH)** to access special funding opportunities for first-time homebuyers, as well as to monitor changes in mortgage financing that may impact households of various home levels. Ongoing VH workshops for first-time homebuyers have been provided by First Home Alliance, a HUD-approved housing counseling agency, working in partnership with the City.

**Discussion:** 

## **Program Specific Requirements**

## AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

### Introduction:

The City will, on an as needed basis and based on city program priorities, reprogram program income prior to the start of the next program year. All of its CDBG and HOME programs are targeted toward persons of low and moderate incomes.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
	U
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	0
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit	
persons of low and moderate income.Overall Benefit - A consecutive period of one,	
two or three years may be used to determine that a minimum overall benefit of 70%	
of CDBG funds is used to benefit persons of low and moderate income. Specify the	
	00.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

#### as follows:

The Consolidated Plan requires that the City describe other forms of investment proposed for use of HOME Program funds that are not included in the HOME Program regulations. The regulations include the following eligible forms of assistance: equity investments; interest-bearing loans or advances; non-interest-bearing loans for advances; interest subsides; deferred payment loans; and grants. The City does not plan to utilize any other additional forms of investment that are not included in the HOME Program regulations.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

<u>Recapture Provision.</u> The City will provide home purchase assistance in the form of no interest, deferred payment, second trust loans up to the Flexible Homeownership Assistance Program's maximum loan limit (currently \$50,000). The sale of all HOME-assisted properties during the required affordability period will be governed by the recapture guidelines below which have been previously approved by HUD:

- The City's HOME-funded loan shall be repaid in full from the net proceeds of the sale of any HOME-assisted property. If the net proceeds are less than the full amount of the HOME subsidy, the borrower shall pay the net proceeds available to the City.
- For sale of all HOME-assisted properties occurring in the first five years following HOME-assisted purchase, an anti- speculation surcharge will be assessed equal to 25 percent of the loan value in the first year and decreasing by 5 percent in each subsequent year. The applicable surcharge, in combination with the loan repayment, shall not exceed the net proceeds of the sale. The City reserves the right to waive the surcharge in cases where potential speculation is not a factor (e.g., limited equity cooperatives).
- Funds repaid to the City from the sales of HOME-assisted properties shall be used to assist other first-time homebuyers.
- 3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

HOME-assisted units are also resale-restricted based on program guidelines and are initially marketed to low- or moderate-income household for specific period of time. Funds are repaid and maybe recycled to the new purchasers if the household meets the program requirements. In all events funds are recaptured upon sale of the unit as outlined under number 2 above.

Additionally, units purchased through the City's Homeownerships program including those using City HOME-funded loans are subject to an equity share provision. The equity share is determined by dividing the City loan amount by the purchase price of the property. The cost of the unit at resale is

discounted by the amount of the equity share lowering the overall cost to the new buyer creating more opportunities for affordability.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

N/A

All HOME and CDBG program income as received is deposited into local accounts per federal guidelines and specifically an interest-bearing account for HOME program funds.

The City has an open application process for affordable housing development proposals. The City's Housing Opportunities Fund (HOF) is funded from the City's annual HOME grant. The HOF funding application can be found on the Office of Housing website https://www.alexandriava.gov/housing-services/developer-resources. Affordable housing development proposal applications to the HOF are accepted on a rolling basis. The City does not actively solicit HOF applications, but if approached by a developer with a proposal will direct them to complete a pre-development application.

When an application is submitted, it is reviewed by staff, who consider the availability of City funds, the economic feasibility of the project, whether the project serves priority housing needs, and if the project is consistent with the goals and principles of the Housing Master Plan, the City Strategic Plan, and other local and regional plans before deciding if the application should move to the next step in the approval process. If staff determine the application is adequate it is submitted to the Alexandria Housing Affordability Advisory Commission (AHAAC) for consideration of the HOF loan request. If AHAAC recommends the HOF funding request for approval, it is docketed for City Council consideration of approval. If the application is denied by either AHAAC or City Council, staff will, at their discretion, work with the applicant to revise the application for resubmittal.

While regional or national non-profit developers will occasionally submit HOF applications to the City, development applications primarily come from local CHDOs who need additional subsidy to finance new affordable developments in the city. Because of the City's strong interest in creating new affordable housing, most or all of HOF funding is provided to CHDOs who successfully apply for HOF funds.

Applications for first-time homebuyer funds are also considered on a rolling basis. Potential homebuyers can find information about different City and state homebuyer programs on the Office of Housing's website: https://www.alexandriava.gov/housing-services/homebuyer-resources. The Flexible Homebuyer Assistance Program, which is funded using HOME program income, provides closing cost and down-payment assistance to low- and moderate-income households where at least one member of the household lives or works in Alexandria. Program participants must undergo first-time homebuyer

training and counseling prior to applying, as well as being approved for a mortgage note sufficient to cover the cost of the home they would like to purchase. Homes available for purchase are limited to those which are part of the City's affordable homeowner program and are marketed on the City's webpage, eNews mailing list, and Alexandria's public access Channel 70 television station. The maximum purchase price when HOME funds are used is equivalent to the HOME affordable homeownership limits for the area as provided by HUD.