

# CITY COUNCIL NAMING COMMITTEE

# Monday, March 6, 2023 6 p.m. to 6:45 p.m.

# City Council Workroom City Hall 301 King St.

# AGENDA

- 1. Call to Order: Councilman Chapman, Chair
- 2. Adoption of an Electronic Meeting Policy Jack Browand, Staff Liaison, City Council Naming Committee
- 3. Confederate Street Naming Draft Scope of Work & Process Dana Wedeles, Strategic Initiatives Officer
- 4. Next Meeting Date April 2023
- 5. Public Comment
- 6. Adjournment

# City of Alexandria CITY COUNCIL NAMING COMMITTEE

# Electronic Participation Policy for Remote Participation and All-Virtual Public Meetings

It is the policy of City Council Naming Committee that members may participate in meetings of the Committe by electronic communication means as permitted by § 2.2-3708.3 of the Code of Virginia.

## Remote Participation by Individual Members

Remote participation by individual members is allowed under the following circumstances:

- 1. A personal matter
  - a. On or before the day of a meeting, the member shall notify the Chair that the member is unable to attend the meeting due to a personal matter. The member must identify with specificity the nature of the personal matter.
  - b. A quorum of the Committee must be physically assembled at the primary or central meeting location.
  - c. The Chair may approve or disapprove the request for electronic participation. If the absent member's remote participation is disapproved because such participation would violate this policy, the basis for the disapproval shall be recorded in the Committee's minutes. The decision shall be based solely on the criteria in this policy, without regard to the identity of the member or matters that will be considered or voted on during the meeting.
  - d. The Committee shall record the specific nature of the personal matter and the remote location from which the absent member participated in the Committee's minutes.
  - e. Participation by the absent member due to a personal matter shall be limited in each calendar year to: (1) two (2) meetings or (2) 25% of the meetings held rounded up to the next whole number, whichever is greater, of the Committee.
- 2. A member's temporary or permanent disability or other medical condition or a family member's medical condition that requires the member to provide care for such family members, thereby preventing the member's physical attendance
  - a. On or before the day of a meeting, the member shall notify the Chair that the member is unable to attend the meeting due to the member's temporary or permanent disability or other medical condition that prevents his or her physical attendance or a family member's medical condition that requires the member to provide care for such family members, thereby preventing the member's physical attendance.

- b. A quorum of the Committee must be physically assembled at the primary or central meeting location.
- c. The Committee shall record the fact of the member's disability or other medical condition or a family member's medical condition that requires the member to provide care for such family members, thereby preventing the member's physical attendance, and the remote location from which the absent member participated in the Committee's minutes.
- 3. The member's principal residence is more than 60 miles from the meeting location identified in the meeting notice.
- 4. For any remote electronic participation, the Committee shall make arrangements for the voice of the absent member or members to be heard by all persons in attendance at the meeting location.

[IMPORTANT: City Council, Planning Commissions, the Board of Architectural Review, the Board of Zoning Appeals, and any boards with the authority to deny, revoke, or suspend a professional or occupational license are not permitted to use all-virtual public meetings. Those boards must delete the section below concerning all-virtual public meetings before adopting this electronic participation policy]

## All-Virtual Public Meetings

All-virtual meetings are permitted, other than for groups prohibited by Code of Virginia § 2.2-3708.3, when conducted in conformance with the following requirements:

- 1. The meeting notice shall indicate that the meeting will be all-virtual and a statement that the method by which the Commission meets shall not be changed unless a new notice is advertised;
- 2. Public access to all-virtual public meetings is provided via electronic communication means;
- 3. The electronic communication means used allows the public to hear all members of the Commission participating in the all-virtual public meeting and, when audio-visual technology is available, to see the members of the group as well;
- 4. A phone number or other live contact information is provided to alert the group if the audio or video transmission of the meeting fails. The Commission shall monitor the means of communication during the meeting and recess until public access is restored if the transmission fails for the public;
- 5. A copy of the proposed agenda and all agenda packets and, unless exempt, all materials furnished to members of the Commission for a meeting is made available to the public in electronic format at the same time that such materials are provided to members of the group;

- 6. The public is afforded the opportunity to comment through electronic means, including by way of written comments, at those public meeting when public comment is customarily received;
- 7. No more than two members of the Commission are together in any one remote location unless that remote location is open to the public to physically access it;
- 8. If a closed session is held during an all-virtual public meeting, transmission of the meeting to the public resumes before the Commission votes to certify the closed meeting as required by § 2.2-3712(D);
- 9. The Commission shall not convene an all-virtual meeting more than (i) two (2) meetings or (ii) 25% of the meetings held per calendar year rounded up to the next whole number, whichever is greater. The Commission shall not hold consecutive all-virtual meetings; and
- 10. Minutes of all-virtual public meetings held by electronic communication means are taken as required by Code of Virginia § 2.2-3707 and include the fact that the meeting was held by electronic communication means and the type of electronic communication means by which the meeting was held. If a member's participation from a remote location is disapproved because such participation would violate this policy, such disapproval shall be recorded in the minutes with specificity.

This policy shall not govern an electronic meeting conducted to address a state of emergency declared by the Governor or the City Council. Any meeting conducted by electronic communication means under such circumstances shall be governed by the provisions of Code of Virginia § 2.2-3708.2.



## CONFEDERATE STREET RE-NAMING Scope of Work

**Directive:** On January 10, 2023, Mayor Justin Wilson introduced a proposal to rename streets in the City that are named for Confederate soldiers. He stated, "Our predecessors used street naming policies as a form of permanent protest against the burgeoning civil rights movement and growing political power for African-Americans. As a symbol, these honors persist today, honoring virulent racists, many of whom took up arms against our nation. These honors are not defensible and should be removed......While it is important to remove these inappropriate honors, it is also important to consider the practical concerns as thousands of Alexandria residents and visitors use these existing street names to navigate our community. As such, I believe a reasonable, yet deliberate pace of renaming these streets over time should be embarked upon."

#### **Established Policies to Serve as Guidance:**

- Street Naming and Renaming Policy, Approved by the Naming Committee, May 2021
- Confederate Street Renaming Pilot Program, Approved by the Naming Committee, August 2021
- Naming and Renaming Policy and Procedures for Public Parks and Recreation Areas and Facilities, *Approved by the Naming Committee, 2019* 
  - Of particular note from this policy is the criteria that park and recreation facilities names will not be considered if:
    - The proposed name is a duplication of an existing park or facility name in Alexandria;
    - The proposed name requested may be perceived to be offensive to segments of the public; and
    - The proposed name is the name of a commercial entity or implies a commercial endorsement, i.e., naming rights.

While this policy is specific to park and recreation facilities, staff suggest adhering to these criteria as guidance when determining future street names as well.

#### Background Information:

- In May 2021, the Office of Historic Alexandria researched and developed a list of 41 streets named for Confederate soldiers/leaders.
- There are also streets named for known segregationists/Klan members that have not formally been identified, such as Taney Avenue.
- The City Council Naming Committee is currently comprised of three (3) members of City Council and a staff liaison.
  - Councilman John Taylor Chapman, Chair
  - Councilwoman Sarah Bagley
  - Councilwoman Alyia Gaskins
  - Staff Liaison, Jack Browand, Deputy Director, Recreation, Parks, and Cultural Activities

#### Work Plan:

#### HARC Work Plan

- 1. April August 2023:
  - a. The Historic Alexandria Resources Commission (HARC) will develop a list of individuals and locations, worthy of honor by the City through a street name. They will pay particular attention to inclusion of women and minorities (as well as events and locations significant to women and minorities). Additionally, they will consider street names that had been retired previously.
  - b. HARC will identify its top three names within its list to use towards street names in 2023.

#### Naming Committee Work Plan

- 1. March 2023
  - a. The Naming Committee will receive the recommended scope of work and process for Confederate Street re-namings.
- 2. April 2023
  - The Naming Committee will meet to discuss and select its three prioritized street re-naming for 2023. They may also select 2-3 alternative streets. To do so, staff recommend they consider the significance of the current street names and the impact of the proposed change (length of street, # of addresses, sign replacement costs, etc.)
  - b. Staff will develop a webpage that has timeline and community process.
  - c. Staff will release a press release with the selected streets.
- 3. June 2023
  - a. The Naming Committee will hold a public hearing to receive comments on the prioritized names and determine the three to be re-named in 2023.
- 4. September 2023
  - a. The Naming Committee will receive the recommendation from HARC on potential new names.
  - b. The Naming Committee will provide its recommendation on new street names, based on HARC's recommendation.
  - c. Staff will release a media release and communications for community with a public feedback form on the recommended names. In addition, the press release will invite suggestions from the Community. Any names from the community must include:
    - i. the justification for the proposed name;
    - ii. documentation on a community-led meeting to discuss the name.
    - iii. It may also include recommendations from representatives in the community, such as a community organization (HOA/Civic Association), and an explanation of any additional information on a community outreach process.
  - d. The City will provide written notice to all abutting property owners thirty (30) days prior to a Naming Committee meeting and City Council public hearings.
- 5. October 2023
  - a. The Naming Committee will hold an open public hearing. The individuals or groups who submitted recommendations will be notified at least two weeks in advance of the meeting date and location and are encouraged to attend. The City's Naming Committee will receive the submission(s), public comment, and any related materials from the nominator(s) or designee(s).
  - b. The City Naming Committee will make a recommendation to City Council.

- 6. November 2023
  - a. City Council will receive the recommendation of the City's Naming Committee and will schedule the recommendation to be considered, along with a corresponding proposed ordinance, per Code Sec. 5-2-66, at a City Council Public Hearing.
  - b. City Council will make an official decision following the City Council Public Hearing.
- 7. December 2023
  - a. If approved, City Staff will begin the process of address, system, and signage changes.
  - b. Staff will develop FAQ's for residents that are impacted by the re-namings (how to change property records, land deeds, postal forwarding, etc.)
- 8. If a street name is not recommended by the Naming Committee the process begins anew.

#### **Resources:**

 The annual budget will support three street re-namings per year. This includes signage, 911 system changes, and all re-addressing needs. This cost is estimated to be between \$20,000 to \$60,000 per street, varying by street length and number of impacted addresses.

#### Measures of Success:

- Short-term:
  - Completion of three confederate street re-namings per year
- Long-term:
  - "Increase the % that feel openness and acceptance of the community toward diverse backgrounds" (<u>71% in the 2020 Resident Survey</u>) and decrease the gap (13.1%) between white (77%) and non-white residents (64%) on their response to this question in the resident Survey.

#### Staff:

- Dana Wedeles, Strategic Initiatives Officer, City Manager's Office
- Jack Browand, Deputy Director of Recreation, Parks, and Cultural Activities and Staff Liaison to the Naming Committee
- Gretchen Bulova, Director, Office of Historic Alexandria
- Ebony Fleming, Director of the Office of Communications and Public Information
- Lindsay Dubin, City Attorney's Office

#### Attachments:

- 1. Confederate Street Name Map
- 2. <u>Street Naming and Renaming Policy, May 2021</u>
- 3. <u>Confederate Street Renaming Policy, August 2021</u>
- 4. <u>Change of Stret Name Application Instructions, 2020</u>
- 5. Naming and Renaming Policy and Procedures for Public Parks and Recreation Areas and Facilities, 2019
- 6. Letter to City Council Members from Mayor Justin Wilson, January 10, 2023
- 7. Example FAQ

## INVENTORY OF CONFEDERATE STREET NAMES IN ALEXANDRIA, VA

*Note:* This Inventory of Confederate Street Names in Alexandria, VA is based on research by the Office of Historic Alexandria in 2016 and 2021. Sources include the City's 1952 ordinance on street naming, <u>documentation of re-namings in Code Sec. 5-2.66</u>, post-annexation maps of Alexandria's West End, and newspaper articles.

- 1. Armistead Street Named for Lewis Addison Armistead, General CSA; Armistead was married at Christ Church, Alexandria. *Previous name not identified at this time.*
- Beauregard Street Named for Pierre G.T. Beauregard, General, CSA; designer of the Confederate "Battle Flag." Named South Walter Reed Drive until 1953.
- 3. **Bragg Street** Named for Braxton Bragg, General, CSA *Had no other name prior to 1953.*
- Breckinridge Place Named for John Cabell Breckinridge, elected Vice President of the United States in 1856; later served as Brigadier General, CSA Was named No. Beauregard between 1953-1969. Prior to 1953, was known as Route 613.
- 5. Calhoun Avenue Named for J. Lawrence Calhoun, Major, CSA Named Patton Boulevard until 1953.
- 6. Chambliss Street Named for John Randolph Chambliss, Jr., Brigadier General, CSA *Named Seminary Drive until 1953.*
- 7. **Davis Avenue** Named for Jefferson Davis, former president of the Confederacy *Previous name not identified at this time. Prior to 1953, there was a Davis Avenue that was re-named Stevens Street.*
- 8. **Dearing Street** Named for James Dearing, the last Confederate general to die in battle. *Named Brad Lee Street until 1953.*
- 9. **Donelson Street** Named for Daniel Smith Donelson, Brigadier General, CSA *Named Ft. Worth Drive until 1953.*
- 10. Early Street Named for Jubal A. Early, Brigadier General, CSA Previous name was Fort Williams Dr. & Major Barbara Street and part of Old Mill Road until 1953.
- 11. **Evans Lane** Named for Clement A. Evans, Brigadier General, CSA *Previous name not identified at this time.*

- 12. Floyd Street Named for John Buchanan Floyd, Brigadier General, CSA Named Sandy Drive until 1953.
- 13. **Forrest Street** Named for Nathan Bedford Forrest, General, CSA; or for French Forrest, Confederate navy commander and builder of the CSS ironclad *Virginia Previous name not identified at this time*.
- 14. French Street Named for Samuel Gibbs French, Brigadier General, CSA *Named Cornelia Drive until 1953.*
- 15. Frost Street Named for Daniel Marsh Frost, Brigadier General, CSA Named Crawford Street until 1953.
- 16. Gordon Street Named for John Brown Gordon, General, CSA *Named Diesel Road until 1953.*
- 17. **Hardee Place** Named for William Joseph Hardee, General, CSA *Previous name not identified at this time.*
- 18. Imboden Street Named for John D. Imboden, Brigadier General, CSA *Named Bertland Street until 1953.*
- 19. Iverson Street Named for Alfred Iverson, Jr., Brigadier General, CSA Named Highview Drive until 1953.
- 20. Jackson Place Named for James W. Jackson, CSA defender who killed Union Col. Elmer E. Ellsworth at the Marshall House during the Federal occupation of Alexandria on May 24, 1861, and was then killed by one of Ellsworth's soldiers. *Previous name not identified at this time.*
- 21. Janney's Lane Named for Eli Hamilton Janney, Major, CSA; owned property along that roadway in Alexandria *If there was a previous name, it has not been identified at this time.*
- 22. Jenkins Street Named for Micah Jenkins, Brigadier General, CSA *Previous name not identified at this time.*
- 23. Jordan Street Named for Thomas Jordan, Brigadier General, CSA Named Donmanton Blvd until 1953.
- 24. **Kemper Street** Named for James Lawson Kemper, Major General, CSA *Previous name not identified at this time.*
- 25. Lee Street Named for the Lee family of Virginia, first surveyed in 1749 as Water Street until it was changed to Lee Street upon the death of Mrs. Robert E. Lee in 1874.

If there was a previous name, it has not been identified at this time.

- 26. Longstreet Lane Named for James Longstreet, Lieutenant General, CSA *Previous name not identified at this time.*
- 27. **Marshall Lane** Named for either Humphrey Marshall, Brigadier General, CSA; or Charles Marshall, Colonel, CSA and aide to General Robert E. Lee *Previous name not identified at this time*.
- 28. Maury Lane Named for Matthew Fontaine Maury, Chief of Sea Coast, River and Harbor Defenses for the Confederacy; in 1850s attempted to eradicate slavery from the United States by re-settling enslaved people in the South to South America. *Previous name not identified at this time.*
- 29. Morgan Street Named for John Tyler Morgan, Brigadier General, CSA *Previous name not identified at this time.*
- Mosby Street -- Named for John Singleton Mosby, Confederate cavalry battalion commander *Previous name not identified at this time.*
- 31. **Paxton Street** Named for Elisha Franklin Paxton, Brigadier General, CSA *Previous name not identified at this time.*
- 32. **Pegram Street** Named for John Pegram, Brigadier General, CSA *Named Valley Lane until 1953*
- 33. **Pickett Street** Named for George E. Pickett, Brigadier General, CSA *Previous name not identified at this time.*
- 34. **Quantrell Avenue** Named for William Clark Quantrell, General, CSA *Previous name not identified at this time.*
- 35. **Ripley Street** Named for Roswell Sabine Ripley, General, CSA *Previous name not identified at this time.*
- 36. Rosser Street Named for Thomas Lafayette Rosser, Major General, CSA *Named King Blvd. until 1953.*
- 37. **Stonewall Road** Named for Thomas "Stonewall" Jackson, General, CSA *Previous name not identified at this time*.
- 38. Van Dorn Street Named for Earl Van Dorn, Brigadier General, CSA *Named Lincolnia Road until 1953.*
- 39. Walker Street Named for Reuben Lindsay Walker, Brigadier General, CSA

Previous name not identified at this time.

- 40. Wheeler Avenue Named for Joseph Wheeler, Brigadier General, CSA Named Old Mill Road until 1953.
- 41. Whiting Street Named for William Henry Chase Whiting, Brigadier General, CSA Named Lincolnia So. Yoakum St. (westwardly from So. Whiting St. to termination) until 1972

# INVENTORY OF POSSIBLE CONFEDERATE STREET NAMES IN ALEXANDRIA, VA

**Note:** All street names on this list require further research to confirm attribution.

**Cockrell Avenue** – Possibly named for either Francis Marion Cockrell, Brigadier General, CSA, or Cockrell family property in Alexandria *There is no previous name to this street.* 

**Frazier Street** – Possibly named for James Frazier, Colonel, CSA *There is no previous name to this street prior to 1953.* 

**Gorgas Place** – Possibly named for Josiah Gorgas, chief of ordnance for the Confederacy, and later Brigadier General, CSA *Previous name not identified at this time.* 

**Griffith Street** – Possibly named for Richard Griffith, Brigadier General, CSA *Previous name not identified at this time.* 

**Hampton Drive** – Possibly named for Wade Hampton, Confederate cavalry officer promoted to the rank of Lieutenant General *Named Valley Drive until 1953*.

**Herbert Street** – Possibly named for Arthur Herbert, Colonel, 17<sup>th</sup> Virginia Regiment, CSA; with John W. Burke, he established the banking firm of Burke & Herbert in 1852 *If there was a previous name, it has not been identified at this time.* 

**Hume Avenue** – Possibly named for Frank Hume, a former Confederate soldier and spy who settled in Alexandria *Previous name not identified at this time.* 

**Ivor Lane** – Possibly named for Sergeant James W. Ivor, Co. G, 17<sup>th</sup> Virginia Regiment, whose name is inscribed on the pedestal of the Confederate monument *Appomattox* with other Alexandrians killed in the war; he was also said to be the model for the painting *Appomattox* by John Adams Elder, which inspired the pose of the Confederate soldier in the monument *Appomattox* Named North Pickett Street until 1995

**Kirkland Place** – Possibly named for Sergeant Kirkland, a Confederate soldier who was called the "angel" of the Battle of Fredericksburg, who cared for wounded Federal soldiers; also possibly named for William Whedbee Kirkland, Brigadier General, CSA *Previous name not identified at this time.* 

**Page Terrace** – Possibly named for Richard Lucian Page, Confederate navy commander and Brigadier General, and a cousin of Robert E. Lee *Previous name not identified at this time*.

**Palmer Place** – Possibly named for Joseph Benjamin Palmer, Brigadier General, CSA *Previous name not identified at this time.* 

**Pelham Street** – Possibly named for John Pelham, Lieutenant Colonel, CSA *Previous name not identified at this time.* 

**Pierpont Street** – Possibly named for James Lord Pierpont, musical composer of *Strike For the South*, and CSA hero *Named Brandywine until 1953* 

**Pryor Street** – Possibly named for Roger Atkinson Pryor, General, CSA *Previous name not identified at this time.* 

**Reynolds Street** – Possibly named for Alexander Welch Reynolds or Daniel H. Reynolds, Brigadier Generals, CSA *Named Edsall Road until 1953* 

**Roberts Street** – Possibly named for William Paul Roberts, Brigadier General, CSA *Previous name not identified at this time.* 

**Rhoades Place** – Possibly named for Robert G. Rhoades, General, CSA *Previous name not identified at this time.* 

**Scott Street** – Possibly named for Thomas Moore Scott, Brigadier General, CSA *Previous name not identified at this time.* 

**Shelley Street** – Possibly named for Charles Miller Shelley, Brigadier General, CSA *Previous name not identified at this time.* 

**Sibley Street** – Possibly named for Henry Hopkins Sibley, Brigadier General, CSA *Previous name not identified at this time.* 

**Sterling Avenue** – Possibly named for Sterling Price, General, CSA *Previous name not identified at this time.* 

Stevens Street – Possibly named for Clement Hoffman Stevens, Brigadier General, CSA; or Walter Husted Stevens, Brigadier General, CSA (and chief engineer of the Army of Northern Virginia)

Named Davis Avenue until 1953

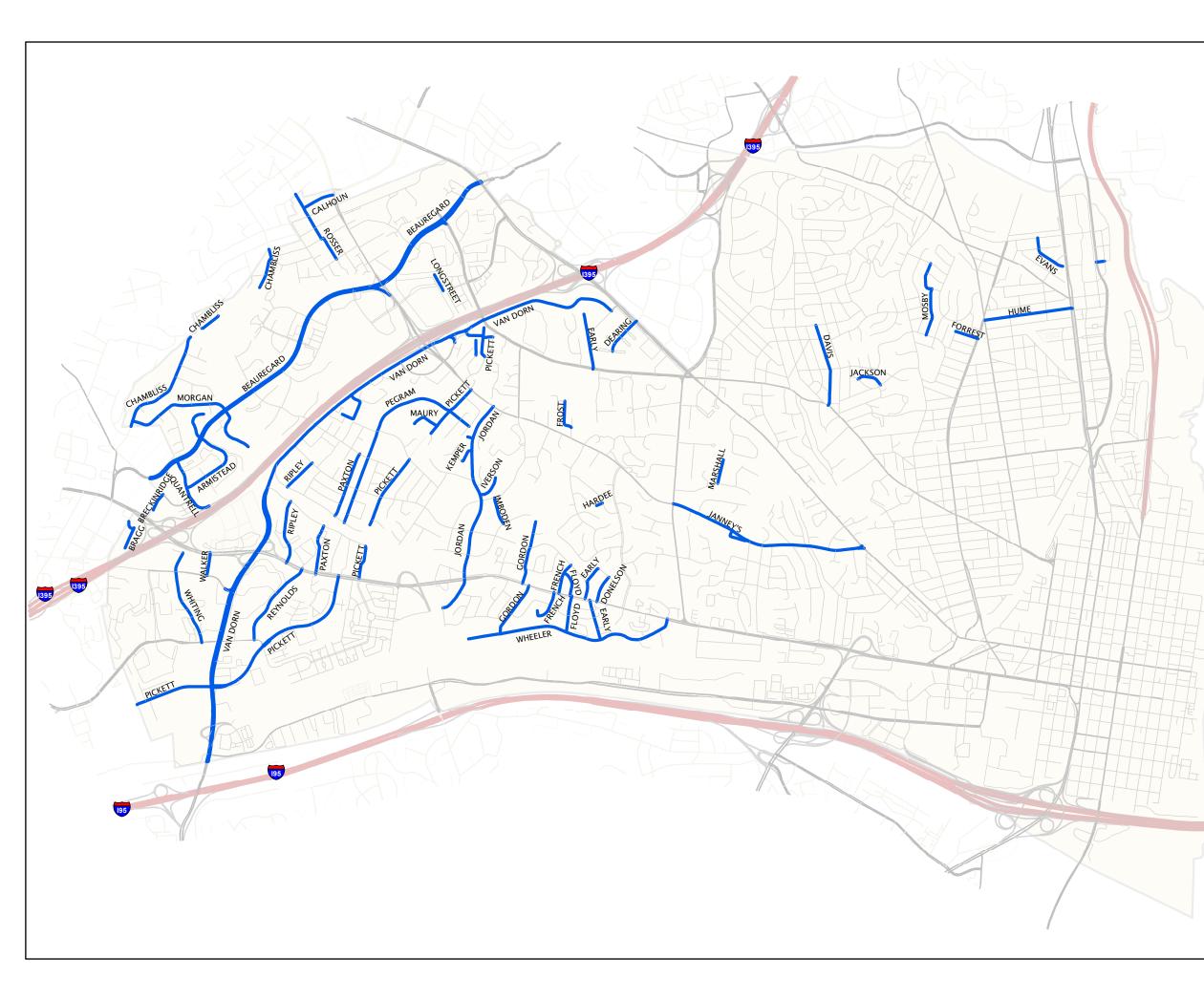
**Stevenson Avenue** – Possibly named for Carter Littlepage Stevenson, Brigadier General, CSA *Identified as Service Road Number 4 until 1953* 

**Stewart Street** – Possibly named for Alexander P. Stewart, General, CSA *Previous name not identified at this time.* 

**Terrill Street** – Possibly named for James Barbour Terrill, Brigadier General, CSA *Previous name not identified at this time.* 

**Thomas Street** – Possibly named for Allen Thomas, Brigadier General, CSA; or Edward Lloyd Thomas, Brigadier General, CSA *Previous name not identified at this time.* 

**Tyler Place** – Possibly named for Grayson Tyler, field officer, 17<sup>th</sup> Virginia Regiment, CSA; or Robert Tyler, General, CSA *Previous name not identified at this time.* 



# Confederate Streets

Full Stret Name	Front Door Addresses	Units	Total addresses	Length (Miles)
N ARMISTEAD ST	175	932	1107	0.61
N BEAUREGARD ST	84	632	716	2.38
S BRAGG ST	21	22	43	0.17
N BRECKINRIDGE PL	3	0	3	0.10
CALHOUN AV	9	0	9	0.17
N CHAMBLISS ST	74	0	74	0.21
DAVIS AV	70	0	70	0.43
N DEARING ST	52	0	52	0.20
N DONELSON ST	16	0	16	0.14
N EARLY ST	59	0	59	0.47
S EARLY ST	26	2	28	0.21
EVANS LA	61	0	61	0.26
N FLOYD ST	19	0	19	0.13
S FLOYD ST	34	0	34	0.19
FORREST ST	23	0	23	0.12
N FRENCH ST	21	0	21	0.16
S FRENCH ST	54	0	54	0.19
N FROST ST	3	0	3	0.16
N GORDON ST	41	0	41	0.33
S GORDON ST	55	2	57	0.30
HARDEE PL	5	0	5	0.03
HUMEAV	85	4	89	0.46
N IMBODEN ST	15	143	158	0.14
N IVERSON ST	12	132	144	0.13
JACKSON PL	13	152	13	0.13
JANNEY'S LA	83	0	83	1.19
N JORDAN CT	4	0	4	0.03
N JORDAN ST	35	366	401	0.94
S JORDAN ST	33	0	33	0.20
N KEMPER ST	9	0	9	0.08
LONGSTREET LA	7	42	49	0.09
MARSHALL LA	11	0	11	0.13
MAURY LA	9	0	9	0.14
N MORGAN ST	62	469	531	0.80
MOSBY ST	79	0	79	0.41
N PAXTON ST	35	0	35	0.60
N PEGRAM ST	65	0	65	1.09
N PICKETT ST	66	304	370	1.04
S PICKETT ST	234	241	475	1.49
QUANTRELL AV	26	691	717	0.33
S REYNOLDS ST	39	1503	1542	0.47
N RIPLEY ST	152	494	646	0.51
N ROSSER ST	20	0	20	0.40
N VAN DORN ST	591	1443	2034	3.37
S VAN DORN ST	111	984	1095	1.14
S WALKER ST	0	0	0	0.12
WHEELER AV	120	2	122	1.10
S WHITING ST	70	1019	1089	0.50
	,0			2.00

This map was produced by the GIS Division of the Department of Information Technology Services, City of Alexandria, Virginia

Pursuant to Section 54.1-402 of the Code of Virginia, any determination of topography or contours, or any depiction of physical improvements, property lines or boundaries is for general information only and shall not be used for the design, modification or construction of improvements to real property or for flood plain determination.

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Mapping Standards: Coordinate System - NAD83 State Plane Virginia North Projection - Lambert Conformal Conic Map Units - Feet



Map Produced: 3/2/2023



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