

ALEXANDRIA CITY PUBLIC SCHOOLS (ACPS)

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Proposed FY 2015 – 2024 Capital Improvement Program (CIP) City Manager’s Proposed CIP Compared to Superintendent’s Proposed CIP

City Manager’s Proposed FY 2015 - 2024 CIP

Capital Improvement Program	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2015 - 2024
City Manager’s Proposed ACPS CIP	\$ 17,715,817	\$ 38,808,279	\$ 21,190,135	\$ 50,371,893	\$ 23,839,966	\$ 14,874,892	\$ 14,977,281	\$ 22,867,962	\$ 36,988,176	\$ 37,416,455	\$ 279,050,856
Difference: City Manager’s - Superintendent’s	\$ (38,532,440)	\$ 27,000,000	\$ (25,491,836)	\$ (10,987,157)	\$ 12,000,000	\$ (52,415,174)	\$ -	\$ 8,000,000	\$ 22,000,000	\$ 22,000,000	\$ (36,426,607)

Project	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2015 - 2024
Project Planning (Systemwide Capacity Projects)	\$ 720,000	\$ 550,000	\$ 400,000	\$ 400,000	\$ 400,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 4,970,000
Future Capacity - TBD	\$ -	\$ -	\$ -	\$ 12,000,000	\$ 12,000,000	\$ -	\$ -	\$ 8,000,000	\$ 22,000,000	\$ 22,000,000	\$ 76,000,000
Charles Barrett Capacity - Cafeteria & Parking	\$ 910,267	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 910,267
Charles Barrett Classroom Addition	\$ 863,712	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 863,712
Cora Kelly - New School	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Douglas MacArthur Classroom Addition	\$ 151,625	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 151,625
George Mason - Classroom Addition	\$ -	\$ -	\$ 888,065	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 888,065
James K. Polk Classroom Addition	\$ 804,761	\$ -	\$ 5,724,613	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,529,374
John Adams - Core Space Renovation/Transportation	\$ 220,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 220,000
Matthew Maury - Classroom Addition	\$ -	\$ -	\$ -	\$ 1,004,963	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,004,963
Patrick Henry - Additional Capacity	\$ 3,000,000	\$ 27,000,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 30,000,000
TC Williams: Minnie Howard Campus Classroom Addition	\$ -	\$ -	\$ 2,500,000	\$ 24,303,150	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 26,803,150
TC Williams: Minnie Howard Campus Food Service Capacity	\$ -	\$ -	\$ -	\$ 1,188,686	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,188,686
Subtotal, "Capacity" Projects	\$ 6,670,365	\$ 27,550,000	\$ 9,512,678	\$ 38,896,799	\$ 12,400,000	\$ 500,000	\$ 500,000	\$ 8,500,000	\$ 22,500,000	\$ 22,500,000	\$ 149,529,842

Subtotal, "Non-Capacity" Projects	\$ 11,045,452	\$ 11,258,279	\$ 11,677,457	\$ 11,475,094	\$ 11,439,966	\$ 14,374,892	\$ 14,477,281	\$ 14,367,962	\$ 14,488,176	\$ 14,916,455	\$ 129,521,014
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Superintendent’s Proposed FY 2015 – 2024 CIP

Capital Improvement Program	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2015 - 2024
Superintendent’s FY 15-24 ACPS CIP Request	\$ 56,248,257	\$ 11,808,279	\$ 46,681,971	\$ 61,359,050	\$ 11,839,966	\$ 67,290,066	\$ 14,977,281	\$ 14,867,962	\$ 14,988,176	\$ 15,416,455	\$ 315,477,463

"Capacity" Project	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2015 - 2024
Project Planning (Systemwide Capacity Projects)	\$ 720,000	\$ 550,000	\$ 400,000	\$ 400,000	\$ 400,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 4,970,000
New School (Site TBD)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 52,415,174	\$ -	\$ -	\$ -	\$ -	\$ 52,415,174
Charles Barrett Capacity - Cafeteria & Parking	\$ 910,267	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 910,267
Charles Barrett Classroom Addition	\$ 863,712	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 863,712
Cora Kelly - New School	\$ -	\$ -	\$ -	\$ 48,478,993	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 48,478,993
Douglas MacArthur Classroom Addition	\$ 151,625	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 151,625
George Mason - Classroom Addition	\$ -	\$ -	\$ 888,065	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 888,065
James K. Polk Classroom Addition	\$ 804,761	\$ -	\$ 5,724,613	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,529,374
John Adams - Core Space Renovation/Transportation	\$ 220,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 220,000
Matthew Maury - Classroom Addition	\$ -	\$ -	\$ -	\$ 1,004,963	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,004,963
Patrick Henry - Additional Capacity	\$ 41,532,440	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 41,532,440
TC Williams: Minnie Howard Campus Classroom Addition	\$ -	\$ -	\$ 26,803,150	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 26,803,150
TC Williams: Minnie Howard Campus Food Service Capacity	\$ -	\$ -	\$ 1,188,686	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,188,686
Subtotal, "Capacity" Projects	\$ 45,202,805	\$ 550,000	\$ 35,004,514	\$ 49,883,956	\$ 400,000	\$ 52,915,174	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 185,956,449

Subtotal, "Non-Capacity" Projects	\$ 11,045,452	\$ 11,258,279	\$ 11,677,457	\$ 11,475,094	\$ 11,439,966	\$ 14,374,892	\$ 14,477,281	\$ 14,367,962	\$ 14,488,176	\$ 14,916,455	\$ 129,521,014
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**Alexandria City Public Schools (ACPS) Proposed Capital Improvement Program (CIP)
Comparison of the Superintendent’s Proposed FY 2015 – 2024 CIP and
the City Manager’s Proposed FY 2015 – 2024 CIP**

Overview

On December 6, 2013, Alexandria City Public Schools (ACPS) Interim Superintendent Alvin L. Crawley, Ed.D., Interim Superintendent presented to the ACPS School Board a Proposed FY 2015 – 2024 Capital Improvement Program (CIP). Similar to last year, the Superintendent presented both Needs-Based and Resource-Constrained CIPs. The Needs-Based CIP requests \$329.5 million over 10 years from the City, while the Resource-Constrained CIP equals \$315.5 million. For the purposes of this analysis, City staff will use the Superintendent’s Resource-Constrained proposed budget amounts of \$315.5 million for FY 2015 – 2024, which includes a requested \$56.2 million for FY 2015.

Comparison: FY 2015 – 2024 City Manager’s Proposed and Superintendent’s Proposed CIP

After receiving the Superintendent’s Proposed CIP, the City Manager directed City staff to provide analysis on the total of their 10-year capital needs, with emphasis on reviewing the ACPS non-capacity requests. After reviewing the Superintendent’s Proposed CIP, the City Manager has proposed two significant changes from last year’s City Council Approved CIP.

The City Manager has recommended fully funding the non-capacity requests as proposed by the Superintendent for FY 2015 – 2024. Non-capacity projects are projects that support existing ACPS capital infrastructure. These projects can include roof and HVAC replacements, improvements to support facilities such as athletic facilities, and school bus and vehicle replacement. The City Manager has recommended a total \$129.5 million over the ten-year plan support these non-capacity projects. This fully funds the Superintendent’s request over the same ten-years.¹ The Superintendent has supported “smoothing” non-capacity funding in the ten-year plan, to keep a fairly level amount of funding for non-capacity projects in each year of the plan, instead of having large fluctuations in requested funding year-to-year as last year’s plan proposed. The City Manager’s Proposed CIP supports this “smoothing.”

The City Manager has also recommended providing \$149.5 million over the 10-year plan for capacity related projects. These projects include new school facilities including modular classrooms which will provide additional capacity for the current trend of increased enrollment throughout our City’s schools as well as increased capacity for support facilities such as cafeterias and transportation infrastructure. The Superintendent’s Proposed CIP requests \$186.0 million for capacity related projects over the 10-year plan.

Capital Improvement Program	Non-Capacity	Capacity	Total
City Manager’s Proposed CIP	\$129,521,014	\$149,529,842	\$279,050,856
Superintendent’s Proposed CIP	\$129,521,014	\$185,956,449	\$315,477,463
Difference	\$0	(\$36,426,607)	(\$36,426,607)

It is important to note that the after City Council approved last year’s 10-year plan of \$227.3 million on May 6, 2013, the ACPS School Board subsequently approved a \$356.3 million CIP on May 23, 2013, a difference of \$128.9 million. In the Proposed FY 2015 – 2024 CIP, the City Manager has recommended \$279.1 million, while the Superintendent has requested \$315.5 million, a difference of \$36.4 million. While a difference still exists in the desired level of capital investment, this Proposed CIP makes significant progress towards finding an appropriate level of capital investment in ACPS facilities in the context of capital needs Citywide.

¹ ACPS has noted their non-capacity requests as \$134.7 million in separate presentations. The difference between their amount and the City Manager’s amount is related to the classification of expenditures associated with capacity related planning projects. ACPS classifies these under non-capacity, while the City Manager’s Proposed CIP includes them under capacity. Those expenditures are funded by the City Manager as part of his recommended capacity funding. For the purposes of this analysis, \$129.5 million will be used as the non-capacity amount requested by ACPS.

Capacity Projects: Proposed FY 2015 – 2024 Capital Improvement Program

The most immediate difference between the two plans involves total funding for the new Patrick Henry K-8 facility. The City Manager has proposed \$31.5 million (\$30.0 million in FY 2015 – 2016) for the capacity related improvements over FY 2014 – 2016, while the Superintendent has requested \$43.0 million (\$41.5 million) over the same time period for the facility, a difference of \$11.5 million from the City Manager's Proposed CIP. The difference between the two plans is primarily due ACPS designating capacity related funding in FY 2014 for other schools such as Charles Barrett, Douglas Mac Arthur, George Mason and James K. Polk. This reduced the amount of funding available for the Patrick Henry K-8 facility in FY 2015.

The Superintendent has also requested \$100.9 million for capacity related projects at Cora Kelly (\$48.5 million in FY 2018) and a new facility at a site to be determined (\$52.4 million in FY 2020). The City Manager's Proposed CIP recognizes the current ACPS enrollment trends will likely require additional facilities, but does not commit to a specific location or time frame for the new facilities. As such, the City Manager's Proposed CIP includes \$76.0 million for new capacity projects from FY 2018 – FY 2024 at facilities and sites to be determined, a difference of \$24.9 million from the Superintendent's Proposed CIP.

There is agreement on the remainder of capacity requests including the second year of funding for classroom additions and other capacity related projects that were started in FY 2014 at Charles Barrett, Douglas MacArthur, James K. Polk, and George Mason (\$2.7 million) and \$220,000 for transportation infrastructure improvements at John Adams. The Superintendent has requested \$4.97 million in funding over the 10-year plan for project planning, design and engineering associated with capacity projects and the City Manager's Proposed CIP funds that request. There is also agreement on additional classrooms at George Mason (\$888,065 in FY 2017); James K. Polk (\$5.7 million in FY 2017); and Matthew Maury (\$1.0 million in FY 2018). Finally, both plans include \$28.0 million for additional classrooms and support facilities at Minnie Howard in FY 2018 - 2019.

FY 2015 Capital Year Budget

The Superintendent's Proposed FY 2015 capital year budget request totals \$56,248,257. The request includes \$45,202,805 in capacity related projects and \$11,045,452 in non-capacity projects. The City Manager's Proposed FY 2015 capital year budget totals \$17,715,817, fully funds the Superintendent's non-capacity request, and includes \$6,670,365 in capacity related projects. A comparison of the FY 2015 capital year budgets is provided.

Capital Improvement Program (FY 2015 Only)	Non-Capacity	Capacity	Total
City Manager's Proposed CIP	\$11,045,452	\$6,670,365	\$17,715,817
Superintendent's Proposed CIP	\$11,045,452	\$45,202,805	\$56,248,257
Difference	\$0	(\$38,532,440)	(\$38,532,440)

The difference between the two plans is related to the Patrick Henry K-8 project. In FY 2015, the City Manager's Proposed CIP includes \$3.0 million for Patrick Henry to continue feasibility design and scope work. The Superintendent's Proposed CIP includes all funding for Patrick Henry through construction, a total of \$41.5 million. City staff will work with ACPS to determine when funding will be required for the project, and achieve consensus on the years the projects is funded. Additionally, the Superintendent's Proposed CIP includes \$41.5 million for Patrick Henry, while the City Manager's Proposed CIP includes only \$30.0 million over FY 2015 – 2016. Regardless of the year the funding is requested, the Superintendent's Proposed CIP includes \$11.5 million more than the City Manager has proposed for the project as noted earlier.

For non-capacity projects, the City Manager and Superintendent both recommend \$11.0 million for capital infrastructure projects as proposed by the Superintendent.

Next Steps

It is noted that Alexandria City Public Schools (ACPS) School Board adopted their CIP on February 6, 2014. Any changes from the Superintendent's Proposed CIP to the ACPS School Board Adopted CIP will be noted by City staff and communicated to the City Manager for potential further discussion.

The entire ACPS CIP can be found on-line at: <http://www.acps.k12.va.us/budgets/>.