

PLANNING AND ZONING DEPARTMENT
**CONFEDERATE STREET RENAMING PILOT PROGRAM
POLICY AND PROCEDURE
2021/2022**

Effective August 10, 2021

PURPOSE AND AUTHORITY

The purpose of this policy and pilot program is to provide standard procedures for street renaming requests for roadways bearing the names of Confederate soldiers and leaders (see attachment). This pilot program provides guidance for renaming of up to three streets. Upon completion of renaming three streets, the Naming Committee will reevaluate the procedures or discontinue the program.

Authority for street naming and renaming is defined by City Code Sec. 5-2-66 - Ordinance required for change of street name which states that, "The name of any street designated by the official naming map referred to in section 5-2-63 of this code or by subsequent designation by the planning commission shall not be changed except by the adoption of an ordinance by the city council. (Code 1963, Sec.33-46)".

POLICY STATEMENTS

Requesting a name change for roadways classified as an arterial and expressway, local, primary collector, residential collector, alley, or unnamed alley

For any roadway identified on the *Inventory of Confederate Street Names – June 2021* list, a petitioner is allowed to complete and submit a *Street Name Change* application through the Alexandria Permit and Planning portal (APEX) which includes a petition signed by a minimum of 25% of property owners with addresses along the roadway. For an alley, the petition should include signatures from property owners with addresses along the alley and owners with addresses from abutting properties that might not be addressed off the alley.

Prior to submitting a final application, applicants are required to hold and document a minimum of one citizen led community meeting (virtual, in-person, or hybrid) to inform impacted property owners and other residents of the proposed name change. The community meeting shall be documented including participants, presentation materials, and meeting notes. The presentation shall include historic background information for the current street name, justification for street renaming, background information or history for the proposed street name, and information as to the impacts of the street renaming on property owners and residents. The applicant is required to provide and pay for notice of the community meeting and summary of the street name change to all impacted property owners and residents via certified mail. Notification materials must be reviewed and approved by Planning and Zoning staff prior to mailing.

The purpose of the petition and documented community meeting is to demonstrate property owner support for the renaming request as well as alert property owners and other residents of the request, the process, and alert them to future public hearings that would occur on the matter.

Waiver of Signature Requirements for Non-Confederate Street Names

For roadways not on the *Inventory of Confederate Street Names – June 2021* list but bearing the name of a person with a potentially controversial history, a petitioner may request a waiver from the Naming Committee to obtain a petition signed by a minimum of 25% of property owners with addresses along the roadway (as opposed to the required 75% of property owners). Prior to collecting signatures and holding a community meeting, the petitioner must present historical research and justification at a Naming Committee meeting and request a waiver from the 75% signature requirements.

STREET RENAMING IMPACTS

Government related impacts:	Homeowner/Business related impacts:
USPS Administration – mail will be forwarded for 18 months after name change. Cost of new signage (\$100-\$300 per sign) GIS maps changes (30-80 hours per street)	License changes Registration changes Billing changes Insurance changes Subscription changes Social Security update Stationary changes Signage changes Business cards Advertising changes including print, TV/radio/web commercials, websites, social media accounts, signage, flyers, etc.

FILING PROCEDURES

Prior to submitting a request form through [APEX](#), the petitioner shall speak with Department of Planning and Zoning staff to review the code criteria detailed in City Code Sec. 5-2-61 through 5-2-66 necessary for identifying an appropriate street name for consideration by City Council and identify a street name that would be amenable to the property owners. The name change request shall be submitted on the standard *Street Name Change Application* available through the [APEX Document Library](#). Application submissions must be received on or before the monthly filing deadline and must be submitted online via the [Alexandria Permit and Planning portal \(APEX\)](#).

Street Classification

Street classifications can be found using the [VDOT's street classification map](#).

Street name changes will not be considered if:

- The proposed street name is a duplication of an existing street name in Alexandria;
- The proposed street name change is a near duplication in spelling to an existing street or phonetically similar to an existing street;
- The existing street name has significant historical value to the City;
- The street name requested to be renamed is perceived to be offensive to segments of the City's citizenry;
- If the proposed street name change is longer than 14 characters;

- If the proposed street name is after a living person; and
- If the proposed street name is after commercial entity or implies a commercial endorsement.

APPLICATION CHECKLIST

- Street Name Change application
- Site Plan
 - Provide a location map of the proposed renaming with effected address range.
 - Identify and list all properties abutting the affected roadway.
- Signed Petition
 - The petition must clearly identify the current and proposed street name and include history and justification for the change.
 - The petition must be signed by a minimum of 25% of property owners abutting the roadway. Petitions can be submitted using the petition template provided in the application package, via e-mail, or by using an electronic petition website.
 - Petitioners must include their name, valid address, and signatures. If submitting electronic petitions, a valid e-mail address must be submitted in lieu of a signature.
- Community Meeting documentation
 - Provide proof of USPS certified mail notice to all affected properties.
 - Provide sign-in sheets, meeting minutes, summary of comments and discussion.

All portions of the application package must be completed in order for the application to be reviewed. The application package will be rejected if deemed to be incomplete. Upon receipt of a complete application, the request will be processed through the Department of Planning and Zoning, and the appropriate public hearings will be scheduled.

FILING FEE

There is no filing fee.

REVIEW PROCESS

- Once the application package has been accepted, it will be assigned a case number and circulated to various City agencies for their review and comment.
- Planning & Zoning staff will prepare a staff report with street name case details and information to the Naming Committee which will make a recommendation to the Planning Commission which will then make a recommendation City Council for consideration and approval or denial.
- The review process will take approximately four months from time of application submission to hearing at City Council.
- Only three street renaming applications will be accepted as part of the pilot program.

PROPERTY OWNER WRITTEN NOTIFICATION PRIOR TO HEARING

The City will provide written notice to all abutting property owners prior to Planning Commission and City Council public hearings.

REQUESTS TO DEFER OR WITHDRAW

At any point during the review process, the applicant may request that the application be deferred to an upcoming docket or withdrawn entirely. All requests to defer or withdraw must be submitted in writing. An application may also be put on hold for up to six months. It is the responsibility of the applicant to notify staff to re-docket a held application. If there is no activity within six months, the application will be withdrawn by staff.

INVENTORY OF CONFEDERATE STREET NAMES IN ALEXANDRIA, VA
June 2021

Note: This is an update to the 2016 Inventory of Confederate Street Names in Alexandria, VA, based on additional research by the Office of Historic Alexandria. Sources include the City's 1952 ordinance on street naming, post-annexation maps of Alexandria's West End, and newspaper articles. Additions to the 2016 Inventory are noted with an asterisk (*).

Armistead Street – Named for Lewis Addison Armistead, General CSA; Armistead was married at Christ Church, Alexandria

Beauregard Street – Named for Pierre G.T. Beauregard, General, CSA; designer of the Confederate "Battle Flag"

Bragg Street – Named for Braxton Bragg, General, CSA

Breckinridge Place – Named for John Cabell Breckinridge, elected Vice President of the United States in 1856; later served as Brigadier General, CSA

Calhoun Avenue – Named for J. Lawrence Calhoun, Major, CSA

Chambliss Street – Named for John Randolph Chambliss, Jr., Brigadier General, CSA

***Davis Avenue** – Named for Jefferson Davis, former president of the Confederacy

Dearing Street – Named for James Dearing, the last Confederate general to die in battle

Donelson Street – Named for Daniel Smith Donelson, Brigadier General, CSA

Early Street – Named for Jubal A. Early, Brigadier General, CSA

***Evans Lane** – Named for Clement A. Evans, Brigadier General, CSA

Floyd Street – Named for John Buchanan Floyd, Brigadier General, CSA

Forrest Street – Named for Nathan Bedford Forrest, General, CSA; or for French Forrest, Confederate navy commander and builder of the CSS ironclad *Virginia*

French Street – Named for Samuel Gibbs French, Brigadier General, CSA

Frost Street – Named for Daniel Marsh Frost, Brigadier General, CSA

Gordon Street – Named for John Brown Gordon, General, CSA

Hardee Place – Named for William Joseph Hardee, General, CSA

Imboden Street – Named for John D. Imboden, Brigadier General, CSA

Iverson Street – Named for Alfred Iverson, Jr., Brigadier General, CSA

Jackson Place – Named for James W. Jackson, CSA defender who killed Union Col. Elmer E. Ellsworth at the Marshall House during the Federal occupation of Alexandria on May 24, 1861, and was then killed by one of Ellsworth's soldiers.

Janney's Lane – Named for Eli Hamilton Janney, Major, CSA; owned property along that roadway in Alexandria

***Jenkins Street** – Named for Micah Jenkins, Brigadier General, CSA

Jordan Street – Named for Thomas Jordan, Brigadier General, CSA

Kemper Street – Named for James Lawson Kemper, Major General, CSA

Lee Street – Named for the Lee family of Virginia, first surveyed in 1749 as Water Street until it was changed to Lee Street upon the death of Mrs. Robert E. Lee in 1874

Longstreet Lane – Named for James Longstreet, Lieutenant General, CSA

***Marshall Lane** – Named for either Humphrey Marshall, Brigadier General, CSA; or Charles Marshall, Colonel, CSA and aide to General Robert E. Lee

Maury Lane – Named for Matthew Fontaine Maury, Chief of Sea Coast, River and Harbor Defenses for the Confederacy; in 1850s attempted to eradicate slavery from the United States by re-settling enslaved people in the South to South America

***Morgan Street** – Named for John Tyler Morgan, Brigadier General, CSA

Mosby Street -- Named for John Singleton Mosby, Confederate cavalry battalion commander

***Paxton Street** – Named for Elisha Franklin Paxton, Brigadier General, CSA

Pegram Street – Named for John Pegram, Brigadier General, CSA

***Pickett Street** – Named for George E. Pickett, Brigadier General, CSA

Quantrell Avenue – Named for William Clark Quantrell, General, CSA

***Ripley Street** – Named for Roswell Sabine Ripley, General, CSA

Rosser Street – Named for Thomas Lafayette Rosser, Major General, CSA

Stonewall Road – Named for Thomas "Stonewall" Jackson, General, CSA

Van Dorn Street – Named for Earl Van Dorn, Brigadier General, CSA

Walker Street – Named for Reuben Lindsay Walker, Brigadier General, CSA

Wheeler Avenue – Named for Joseph Wheeler, Brigadier General, CSA

Whiting Street – Named for William Henry Chase Whiting, Brigadier General, CSA

INVENTORY OF POSSIBLE CONFEDERATE STREET NAMES IN ALEXANDRIA, VA – 2021

Note: This is an update to the 2016 Inventory of Confederate Street Names in Alexandria, VA, based on additional research by the Office of Historic Alexandria. Sources include the City's 1952 ordinance on street naming, post-annexation maps of Alexandria's West End, and newspaper articles. Additions to the 2016 Inventory are noted with an asterisk (*). All street names on this list require further research to confirm attribution.

Cockrell Avenue – Possibly named for either Francis Marion Cockrell, Brigadier General, CSA, or Cockrell family property in Alexandria

Frazier Street – Possibly named for James Frazier, Colonel, CSA

Gorgas Place – Possibly named for Josiah Gorgas, chief of ordnance for the Confederacy, and later Brigadier General, CSA

***Griffith Street** – Possibly named for Richard Griffith, Brigadier General, CSA

Hampton Drive – Possibly named for Wade Hampton, Confederate cavalry officer promoted to the rank of Lieutenant General

Herbert Street – Possibly named for Arthur Herbert, Colonel, 17th Virginia Regiment, CSA; with John W. Burke, he established the banking firm of Burke & Herbert in 1852

Hume Avenue – Possibly named for Frank Hume, a former Confederate soldier and spy who settled in Alexandria

***Ivor Lane** – Possibly named for Sergeant James W. Ivor, Co. G, 17th Virginia Regiment, whose name is inscribed on the pedestal of the Confederate monument *Appomattox* with other Alexandrians killed in the war; he was also said to be the model for the painting *Appomattox* by John Adams Elder, which inspired the pose of the Confederate soldier in the monument *Appomattox*

Kirkland Place – Possibly named for Sergeant Kirkland, a Confederate soldier who was called the “angel” of the Battle of Fredericksburg, who cared for wounded Federal soldiers; also possibly named for William Whedbee Kirkland, Brigadier General, CSA

***Page Terrace** – Possibly named for Richard Lucian Page, Confederate navy commander and Brigadier General, and a cousin of Robert E. Lee

Palmer Place – Possibly named for Joseph Benjamin Palmer, Brigadier General, CSA

Pelham Street – Possibly named for John Pelham, Lieutenant Colonel, CSA

Pierpont Street – Possibly named for James Lord Pierpont, musical composer of *Strike For the South*, and CSA hero

Pryor Street – Possibly named for Roger Atkinson Pryor, General, CSA

Reynolds Street – Possibly named for Alexander Welch Reynolds or Daniel H. Reynolds, Brigadier Generals, CSA

Roberts Street – Possibly named for William Paul Roberts, Brigadier General, CSA

Rhoades Place – Possibly named for Robert G. Rhoades, General, CSA

Scott Street – Possibly named for Thomas Moore Scott, Brigadier General, CSA

Shelley Street – Possibly named for Charles Miller Shelley, Brigadier General, CSA

Sibley Street – Possibly named for Henry Hopkins Sibley, Brigadier General, CSA

Sterling Avenue – Possibly named for Sterling Price, General, CSA

Stevens Street – Possibly named for Clement Hoffman Stevens, Brigadier General, CSA; or Walter Husted Stevens, Brigadier General, CSA (and chief engineer of the Army of Northern Virginia)

Stevenson Avenue – Possibly named for Carter Littlepage Stevenson, Brigadier General, CSA

Stewart Street – Possibly named for Alexander P. Stewart, General, CSA

***Terrill Street** – Possibly named for James Barbour Terrill, Brigadier General, CSA

Thomas Street – Possibly named for Allen Thomas, Brigadier General, CSA; or Edward Lloyd Thomas, Brigadier General, CSA

Tyler Place – Possibly named for Grayson Tyler, field officer, 17th Virginia Regiment, CSA; or Robert Tyler, General, CSA